

## 19. Regional Security: Darfur [295]

### Commitment

“We reiterate our commitment to continue to provide humanitarian assistance and will undertake, in coordination with the African Union and the United Nations, to identify options for improving humanitarian access.”<sup>1814</sup>

*G8 Statement on Sudan/Darfur*

### Assessment

Country	Final Compliance Score		
	Lack of Compliance -1	Work in Progress 0	Full Compliance +1
Canada			+1
France			+1
Germany			+1
Italy		0	
Japan			+1
Russia		0	
United Kingdom			+1
United States			+1
European Union			+1
<b>Average Score</b>			<b>+0.78</b>

### Background

Although the region has been beset with problems since the 1980s, the current crisis in Darfur began in 2003 when the Sudan Liberation Army/Movement (SLA/M) and the Justice and Equality Movement (JEM), two Darfuri rebel groups, launched a series of attacks on government military installations. The government responded by expanding and further arming the Arab militias commonly known as the Janjaweed and launching a campaign against non-Arab communities.<sup>1815</sup> Still ongoing as of 2008, civilians continue to suffer as the Sudanese government and their Janjaweed proxies raze villages, abduct children, murder men and boys who are thought to be potential rebels, and engage in a campaign of mass rape. Since the outbreak of hostilities, the crisis in Darfur has resulted in well over 400,000 largely civilian deaths, the displacement of more than two million people, and the suffering of millions more.<sup>1816</sup> Moreover, violence in Darfur has spread over the border to Chad and the Central African Republic.<sup>1817</sup>

The international community has taken certain steps to alleviate the violence. The African Union Mission in Sudan (AMIS) was established in February 2004 to monitor a ceasefire between the Sudanese government and the JEM and SLM.<sup>1818</sup> Its mandate has grown to include providing security for humanitarian aid delivery and facilitating the return of refugees and internally displaced persons (IDPs). The United Nations Mission in Sudan (UNMIS) was established in March 2005 to support the implementation of the Comprehensive Peace Agreement (CPA) between the Sudanese government and the SPLA/M.<sup>1819</sup> The CPA, signed in January 2005, ended a twenty-one year civil war between the two sides

<sup>1814</sup> G8 Statement on Sudan/Darfur, G8 Information Centre (Toronto) 8 June 2007. Date of Access: 5 June 2008. Date of Access: <<http://www.g8.utoronto.ca/summit/2007heilgendamm/g8-2007-sudan.html>>

<sup>1815</sup> Entrenching Impunity: Government Responsibility for International Crimes in Darfur, Human Rights Watch, December 2005. Date of Access: 13 January 2008. <<http://hrw.org/reports/2005/darfur1205/>>

<sup>1816</sup> Annan welcomes extension of African Union mission in Darfur, UN News Service (New York) 21 September 2006. Date of Access: 13 January 2007. <<http://www.un.org/apps/news/story.asp?NewsID=19948&Cr=sudan&Cr1>>

<sup>1817</sup> Country profile: Chad, BBC News, 17 October 2007. Date of Access: 13 January 2008. <[http://news.bbc.co.uk/2/hi/africa/country\\_profiles/1068700.stm](http://news.bbc.co.uk/2/hi/africa/country_profiles/1068700.stm)>

<sup>1818</sup> Entrenching Impunity: Government Responsibility for International Crimes in Darfur, Human Rights Watch, December 2005. Date of Access: 13 January 2008. <<http://hrw.org/reports/2005/darfur1205/>>

<sup>1819</sup> Entrenching Impunity: Government Responsibility for International Crimes in Darfur, Human Rights Watch, December 2005. Date of Access: 13 January 2008. <<http://hrw.org/reports/2005/darfur1205/>>

that had caused an estimated 1.5 million deaths. Beyond the CPA, UNMIS is also mandated to facilitate the delivery of humanitarian aid and the return of refugees and IDPs.

On 10 March 2006, responding to widespread criticisms of ineffectiveness, the AU decided to support the transition of AMIS into a UN peacekeeping operation “at the earliest possible time.” UN Security Council Resolution 1769, passed on 31 July 2007, approved the creation of the United Nations-African Union Hybrid Mission in Darfur (UNAMID) and authorized it to bring stability to the war-torn Darfur region of Sudan while peace talks on a final settlement continue.<sup>1820</sup> However, UNAMID will not likely be operational until 2008 and the civilians of the region remain in desperate need of assistance.<sup>1821</sup>

Darfur first appeared on the G8’s agenda at the 2004 Sea Island Summit. A joint statement with the African Union (AU) renewed the G8’s focus on Sudan at the 2005 Gleneagles Summit.<sup>1822</sup> The statement expressed a renewed commitment to see an end to the Darfur conflict and to support the work of AMIS and UNMIS. Darfur was left off the agenda at the 2006 St. Petersburg Summit, but made an appearance again in Heiligendamm.

*Team Leader: Erin Fitzgerald*

### UN Security Council Resolution 1769

Country	Vote
Canada	N/A
France	In favour
Germany	N/A
Italy	In favour
Japan	N/A
Russia	In favour
United Kingdom	In favour
United States	In favour
European Union	N/A

### Canada: +1

Canada has fully complied with its commitment on Darfur as made at the 2007 Heiligendamm Summit. The Government of Canada has offered significant amounts of money to aid missions in Darfur in addition to calling, both independently and through the United Nations, for a political solution and end to the crisis in Darfur.

On 2 August 2007, Canada announced that it would provide CAD48 million to facilitate the transition from AMIS to UNAMID.<sup>1823</sup> At the United Nations on 22 June 2007, Permanent Representative of Canada to the UN John McNee called for the government of Sudan to cooperate with the International Criminal Court and comply with the UN Security Council,<sup>1824</sup> while on 18 October 2007 he requested that all parties in Darfur return to peace negotiations.<sup>1825</sup>

<sup>1820</sup> Darfur - UNAMID - Facts and Figures, Department of Peacekeeping Operations, United Nations (New York). Date of Access: 13 January 2008. <<http://www.un.org/Depts/dpko/missions/unamid/facts.html>>

<sup>1821</sup> Darfur's New Security Reality, International Crisis Group (Brussels) 26 November 2007. Date of Access: 13 January 2008. <<http://www.crisisgroup.org/home/index.cfm?id=51808&l=1>>

<sup>1822</sup> Statement by the G8 and AU: Sudan, G8 Information Centre (Toronto) 8 July 2005. Date of Access: 13 January 2008. <<http://www.g8.utoronto.ca/summit/2005gleneagles/sudan.pdf>>

<sup>1823</sup> Canada Welcomes Establishment of Hybrid AU-UN Peacekeeping Mission in Darfur and Contributes Additional \$48 Million, Department of Foreign Affairs and International Trade (Ottawa) 2 August 2007. Date of Access: 9 May 2008. <[http://w01.international.gc.ca/minpub/Publication.aspx?isRedirect=True&publication\\_id=385345&Language=E&docnumber=105](http://w01.international.gc.ca/minpub/Publication.aspx?isRedirect=True&publication_id=385345&Language=E&docnumber=105)>

<sup>1824</sup> CANZ statement to the Security Council on protection of civilians in armed conflict, Permanent Mission of Canada to the United Nations (New York) 22 June 2007. Date of Access: 9 May 2008. <[http://geo.international.gc.ca/canada\\_un/new\\_york/whats\\_new/default-en.asp?id=9897](http://geo.international.gc.ca/canada_un/new_york/whats_new/default-en.asp?id=9897)>

<sup>1825</sup> Statement by Ambassador McNee to the General Assembly on the New Partnership for Africa’s Development (NEPAD), Permanent Mission of Canada to the United Nations (New York) 18 October 2007. Date of Access: 9 May 2008. <[http://geo.international.gc.ca/canada\\_un/new\\_york/whats\\_new/default-en.asp?id=11133&content\\_type=2](http://geo.international.gc.ca/canada_un/new_york/whats_new/default-en.asp?id=11133&content_type=2)>

On an official visit to Sudan 25-28 March 2008, then Canadian Foreign Minister Maxime Bernier announced that Canada would provide over CAD275 million in aid to Sudan in 2008-09 in three areas: CAD155 million for security, CAD20 million for diplomacy, and CAD100 million for aid.<sup>1826</sup> Of the CAD155 million for security, CAD71 million was dedicated to the UNAMID peacekeeping mission. This made Canada the second largest voluntary financial supporter of UNAMID.<sup>1827</sup> On the same trip, former Minister Bernier announced that the bilateral relationship between Sudan and Canada depends upon the Sudanese government taking steps to protect human rights within Darfur, and improving other related aspects of the situation.<sup>1828</sup>

Since the start of 2008, Canada has announced two other major financial contributions to improve the situation in Darfur. On 12 March 2008, Canada pledged to provide CAD6 million through the Canadian International Development Agency (CIDA) to humanitarian agencies that are working in Darfur and Eastern Chad.<sup>1829</sup> Similarly, on 16 April 2008 it was announced that Canada will contribute CAD10 million over three years through the Pearson Peacekeeping Centre to projects aimed at helping peacekeeping in Africa.<sup>1830</sup> CAD7.9 million of the aforementioned funds will be used to strengthen the civilian police component of African nations' contributions to UN and AU missions, which includes training for African police officers who are deploying to UNAMID.<sup>1831</sup>

On 6 March 2008, Canada, together with the United States, successfully launched the Friends of UNAMID grouping within the framework of the United Nations. The group is expected to help train and deployment members of the UNAMID force.<sup>1832</sup>

In a speech to African Heads of Mission in Ottawa on 16 April 2008, former Foreign Minister Bernier conveyed Canada's concerns about the human rights situation in Darfur. He "called upon them to do their utmost to bring peace to Darfur and to end attacks against civilians."<sup>1833</sup> Similarly, on 24 April 2008, the former Minister expressed concern over the situation in Darfur and specifically stressed the need for humanitarian workers to have "free and secure access."<sup>1834</sup>

Thus, Canada has been awarded a score of +1 for its funding of humanitarian assistance in Darfur and its active support of international cooperation to end the conflict.

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<sup>1826</sup> Minister Bernier Announces Major Canadian Engagement for Peace in Sudan, Department of Foreign Affairs and International Trade (Ottawa) 26 March 2008. Date of Access: 9 May 2008. <[http://w01.international.gc.ca/minpub/Publication.aspx?isRedirect=True&publication\\_id=385984&docnumber=64&language=E](http://w01.international.gc.ca/minpub/Publication.aspx?isRedirect=True&publication_id=385984&docnumber=64&language=E)>

<sup>1827</sup> Minister Bernier Announces Major Canadian Engagement for Peace in Sudan, Department of Foreign Affairs and International Trade (Ottawa) 26 March 2008. Date of Access: 9 May 2008. <[http://w01.international.gc.ca/minpub/Publication.aspx?isRedirect=True&publication\\_id=385984&docnumber=64&language=E](http://w01.international.gc.ca/minpub/Publication.aspx?isRedirect=True&publication_id=385984&docnumber=64&language=E)>

<sup>1828</sup> Minister Bernier Concludes Successful Visit to Sudan, Department of Foreign Affairs and International Trade (Ottawa) 28 March 2008. Date of Access: 9 May 2008. <[http://w01.international.gc.ca/minpub/Publication.aspx?isRedirect=True&publication\\_id=386005&docnumber=68&language=E](http://w01.international.gc.ca/minpub/Publication.aspx?isRedirect=True&publication_id=386005&docnumber=68&language=E)>

<sup>1829</sup> Canada Announces Additional Funding for Humanitarian Initiatives in Sudan and Chad, Canadian International Development Agency (Ottawa) 12 March 2008. Date of Access: 9 May 2008. <<http://www.acdi-cida.gc.ca/CIDAWEB/acdicida.nsf/En/F5F416AD3EB4E5A38525740A006A4F8C>>

<sup>1830</sup> Canada Announces Important Contributions to Strengthen Peacekeeping in Africa, Department of Foreign Affairs and International Trade (Ottawa) 16 April 2008. Date of Access: 9 May 2008. <[http://w01.international.gc.ca/minpub/Publication.aspx?isRedirect=True&publication\\_id=386082&docnumber=90&language=E](http://w01.international.gc.ca/minpub/Publication.aspx?isRedirect=True&publication_id=386082&docnumber=90&language=E)>

<sup>1831</sup> Canada Announces Important Contributions to Strengthen Peacekeeping in Africa, Department of Foreign Affairs and International Trade (Ottawa) 16 April 2008. Date of Access: 9 May 2008. <[http://w01.international.gc.ca/minpub/Publication.aspx?isRedirect=True&publication\\_id=386082&docnumber=90&language=E](http://w01.international.gc.ca/minpub/Publication.aspx?isRedirect=True&publication_id=386082&docnumber=90&language=E)>

<sup>1832</sup> April 2008: Sudan/Darfur, Security Council Report (New York) April 2008. Date of Access: 21 June 2008. <<http://www.securitycouncilreport.org/site/c.glKWLeMTIsG/b.3967539/>>

<sup>1833</sup> Notes for an Address by the Honourable Maxime Bernier, Minister of Foreign Affairs, at a Meeting of the African Heads of Mission, Department of Foreign Affairs and International Trade (Ottawa) 16 April 2008. Date of Access: 9 May 2008. <[http://w01.international.gc.ca/Minpub/Publication.aspx?isRedirect=True&publication\\_id=386098&language=E&docnumber=2008/8](http://w01.international.gc.ca/Minpub/Publication.aspx?isRedirect=True&publication_id=386098&language=E&docnumber=2008/8)>

<sup>1834</sup> Canada Expresses Concern Over the Situation in Darfur, Department of Foreign Affairs and International Trade (Ottawa) 24 April 2008. Date of Access: 9 May 2008. <[http://w01.international.gc.ca/minpub/Publication.aspx?isRedirect=True&publication\\_id=386115&docnumber=97&language=E](http://w01.international.gc.ca/minpub/Publication.aspx?isRedirect=True&publication_id=386115&docnumber=97&language=E)>

*Analyst: Andrew Wright*

**France: +1**

France has fully complied with its commitment on Darfur as made at the 2007 Heiligendamm Summit. On 25 June 2007, France headed a ministerial meeting of the Enlarged International Contact Group Meeting on Darfur. The meeting included France's Minister of Foreign and European Affairs, Bernard Kouchner, and the State Secretary of Human Rights, Rama Yade.<sup>1835</sup>

France is the main contributor of troops and supplies to the European Union Force Chad/CAR (EUFOR TCHAD/RCA) whose mandate is "to take all necessary measures, within its capabilities and its area of operation in eastern Chad and the north-eastern Central African Republic" to protect civilians, facilitate delivery of humanitarian aid, and ensure the safety of UN personnel, all of which have been put at risk by the conflict in Darfur.<sup>1836</sup>

In addition, on 14 March 2008, a French envoy attended the signing of an agreement between Chad and Sudan to promote stability and cooperation between the two countries.<sup>1837</sup> On 18 March 2008, Minister Kouchner organized a meeting between the leader of the SLA, Abdouwahid El Nour, UN negotiators and representatives of all UN Security Council members.<sup>1838</sup> Minister Kouchner declared it successful in opening a dialogue between Mr. El Nour and the representatives of the UN that would permit a political solution to the crisis in Darfur.

On 6 March 2008, France joined the Friends of UNAMID grouping within the framework of the United Nations. The group is expected to help train and deployment members of the UNAMID force.<sup>1839</sup>

On 31 March 2008, in an official statement, the French Ministry of Foreign Affairs publicly criticized the Sudanese government for not cooperating with the International Criminal Court investigation into violations of human rights throughout the conflict. France threatened action against the Sudanese government if the government continued to fail to cooperate.<sup>1840</sup>

Thus, France has been awarded a score of +1 for its funding of the EUFOR mission in Chad and CAR and its public support for an end to the conflict in Darfur.

*Analyst: James Aufricht*

**Germany: +1**

Germany has fully complied with its commitment on Darfur as made at the 2007 Heiligendamm Summit. In July 2007, Germany pledged €25 million to AMIS.<sup>1841</sup> In addition to this contribution, German Foreign

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<sup>1835</sup> Paris Brings Together the Parties to the Darfur Crisis, Office of the Prime Minister (Paris) 25 June 2007. Date of Access: 31 November 2007. <[http://www.premier-ministre.gouv.fr/en/information/latest\\_news\\_97/paris\\_brings\\_together\\_the\\_56729.html](http://www.premier-ministre.gouv.fr/en/information/latest_news_97/paris_brings_together_the_56729.html)>

<sup>1836</sup> Security Council Resolution 1778, United Nations (New York) 2007. Date of Access: 15 May 2008. <[http://www.undemocracy.com/S-RES-1778\(2007\)/page\\_3](http://www.undemocracy.com/S-RES-1778(2007)/page_3)>

<sup>1837</sup> Signing of a new Agreement between Chad and Sudan, Ministère des Affaires Étrangères (Paris) 18 March 2008. Date of Access: 11 May 2008. <[http://www.diplomatie.gouv.fr/en/country-files\\_156/sudan\\_248/events\\_5308/signing-of-new-agreement-between-chad-and-sudan-14.03.08\\_10946.html](http://www.diplomatie.gouv.fr/en/country-files_156/sudan_248/events_5308/signing-of-new-agreement-between-chad-and-sudan-14.03.08_10946.html)>

<sup>1838</sup> Soudan-Darfour: Recherche d'une Solution Politique a la Crise de Darfour, Ministère des Affaires Étrangères (Paris) 18 March 2008. Date of Access: 11 May 2008. <[http://www.diplomatie.gouv.fr/fr/pays-zones-geo\\_833/soudan\\_381/crise-du-darfour\\_4031/rencontre-entre-chef-du-mouvement-liberation-du-soudan-plusieurs-acteurs-communaute-internationale-18.03.08\\_60966.html](http://www.diplomatie.gouv.fr/fr/pays-zones-geo_833/soudan_381/crise-du-darfour_4031/rencontre-entre-chef-du-mouvement-liberation-du-soudan-plusieurs-acteurs-communaute-internationale-18.03.08_60966.html)>

<sup>1839</sup> April 2008: Sudan/Darfur, Security Council Report (New York) April 2008. Date of Access: 21 June 2008. <<http://www.securitycouncilreport.org/site/c.gIKWLeMTIsG/b.3967539/>>

<sup>1840</sup> Déclarations officielle de politique étrangere, Ministère des Affaires Étrangères (Paris) 31 March 2008. Date of Access: 10 May 2008. <<https://pastel.diplomatie.gouv.fr/editorial/actual/ael2/bulletin.asp?liste=20080331.html>>

<sup>1841</sup> The Darfur Conflict - How the Federal Government is Helping, Federal Foreign Office (Berlin) 8 August 2007. Date of Access: 10 January 2008. <<http://www.auswaertiges-amt.de/diplo/en/Aussenpolitik/RegionaleSchwerpunkte/Afrika/SudanDarfur.html>>

Minister Frank Walter Steinmeier announced in August 2007 that Germany would provide financial support to the UN logistics in Darfur by contributing US\$32 million towards UNAMID.<sup>1842</sup>

Germany has also sponsored the work of NGOs and UN bodies working within Darfur with funds provided by the Federal Foreign Office and the Ministry for Economic Cooperation. In March 2008, Germany provided €50 000 to the Office of the UN High Commissioner for Refugees (UNHCR). The allocation was directed towards emergency humanitarian assistance, as well as the protection of internally displaced persons in Darfur.<sup>1843</sup> Germany provided the same amount in April 2008 to the United Nations Office for the Coordination of Humanitarian Affairs (OCHA), which strengthens humanitarian coordination in Darfur. In the same month, Germany contributed €350 000 to Medicins Sans Frontiers, which provides medical help to the population at risk in Abiyei.<sup>1844</sup>

Germany began contributing to the International Peacekeeping Training Center project in Accra, Ghana, which opened in early 2008.<sup>1845</sup> This project is aimed at training 300 officers for UNAMID and strengthening African ownership of the mission.<sup>1846</sup> Since the beginning of 2008, Germany has sponsored two police courses, training officers from Ghana, Senegal, Bangladesh, Zambia and Fiji.<sup>1847</sup> Officers undergoing this training become equipped in community policing in order to support the military component of the UNAMID mission.<sup>1848</sup> As of late May 2008, Germany's contribution amounts to approximately €1 million.<sup>1849</sup>

More recently, in May 2008, the German government began to advise Rwanda on how best to contribute to the Darfur peace mission. Germany commended Rwanda for its efforts to stabilize the conflict in Darfur and discussed methods for improving UNAMID with the African nation.<sup>1850</sup>

Thus, Germany has been awarded a score of +1.

*Analyst: Nike Adebowale*

## **Italy: 0**

Italy has partially complied with its commitment on Darfur as made at the 2007 Heiligendamm Summit.

According to the Italian Ministry of Foreign Affairs, a sum of €5 million was earmarked for humanitarian assistance for Darfur in 2007. The actual amount of money contributed was not made clear. In addition, three additional Italian officers were scheduled to be deployed in support of AMIS operations.<sup>1851</sup>

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<sup>1842</sup> Germany to Provide 32 Mln Dollars for Hybrid UN Force in Darfur: FM, Relief Web (Abuja) 2 August 2007. Date of Access: 10 January 2008. <<http://www.reliefweb.int/rw/rwb.nsf/db900sid/SODA-7503AJ?OpenDocument&query=germany%20darfur>>

<sup>1843</sup> German Emergency Aid in Sudan, Germany Embassy Khartoum (Khartoum). Date of Access: 6 May 2008. <[http://www.khartum.diplo.de/Vertretung/khartum/en/03/Nothilfe\\_Unterbereich.htm](http://www.khartum.diplo.de/Vertretung/khartum/en/03/Nothilfe_Unterbereich.htm)>

<sup>1844</sup> German Emergency Aid in Sudan, Germany Embassy Khartoum (Khartoum). Date of Access: 6 May 2008. <[http://www.khartum.diplo.de/Vertretung/khartum/en/03/Nothilfe\\_Unterbereich.htm](http://www.khartum.diplo.de/Vertretung/khartum/en/03/Nothilfe_Unterbereich.htm)>

<sup>1845</sup> Deutschland Nachrichten: Politik, German Embassy (Washington D.C.) 5 May 2008. Date of Access: 6 May 2008. <[http://www.germany.info/relaunch/info/publications/d\\_nachrichten/2008/080505/pol4.html](http://www.germany.info/relaunch/info/publications/d_nachrichten/2008/080505/pol4.html)>

<sup>1846</sup> Germany Supports Security in Darfur, Federal Foreign Office (Berlin) Date of Access: 6 May 2008. <<http://www.auswaertiges-amt.de/diplo/en/Aussenpolitik/RegionaleSchwerpunkte/Afrika/080428-unamid.navCtx=23336.html>>

<sup>1847</sup> Germany Supports Security in Darfur, Federal Foreign Office (Berlin) Date of Access: 6 May 2008. <<http://www.auswaertiges-amt.de/diplo/en/Aussenpolitik/RegionaleSchwerpunkte/Afrika/080428-unamid.navCtx=23336.html>>

<sup>1848</sup> Wir Müssen Vertrauen Gewinnen, Auswärtiges Amt. (Berlin) 28 April 2008. Date of Access: 6 May 2008. <<http://www.auswaertiges-amt.de/diplo/de/Aussenpolitik/RegionaleSchwerpunkte/Afrika/080428-unamid-interview.html>>

<sup>1849</sup> Germany Supports Security in Darfur, Federal Foreign Office (Berlin) 28 April 2008. Date of Access: 6 May 2008. <<http://www.auswaertiges-amt.de/diplo/en/Aussenpolitik/RegionaleSchwerpunkte/Afrika/080428-unamid.navCtx=23336.html>>

<sup>1850</sup> Rwanda: Germany Consults Country on Darfur, All Africa 1 May 2008. Date of Access: 6 May 2008 <<http://allafrica.com/stories/200805010141.html>>

<sup>1851</sup> Peace Processes and Security – Darfur, Ministry of Foreign Affairs (Rome) 2007. Date of Access: 11 March 2008. <[http://www.esteri.it/MAE/EN/Politica\\_Estera/Aree\\_Geografiche/Africa/Processi\\_di\\_pacesicurezza.htm#Darfur](http://www.esteri.it/MAE/EN/Politica_Estera/Aree_Geografiche/Africa/Processi_di_pacesicurezza.htm#Darfur)>

On 8 February 2008, during a UN Security Council meeting, the Italian Representative Aldo Mantovani confirmed Italy's support for the swift deployment of UNAMID to Darfur to improve the humanitarian situation there as well as for participation of non-African countries in the mission.<sup>1852</sup> He acknowledged the importance of regional actors and the necessity of dialogue between Chad and Sudan. He also called on the Government of Sudan to comply with the International Criminal Court's arrest warrants and hoped that the ICC could implement some measures to punish Sudan's negligence.<sup>1853</sup>

Thus, Italy has been awarded a score of 0 for its negligible financial contribution and its vocal diplomatic support for an end to the crisis in Darfur.

*Analyst: Olga Tonkonojenkova*

### **Japan: +1**

Japan has fully complied with its commitment on Darfur as made at the 2007 Heiligendamm Summit. The Government of Japan has offered monetary and material assistance to various humanitarian organizations in Darfur in addition to engaging in discussions with the UN and other groups in order to improve the humanitarian situation.

On 6 November 2007, the Government of Japan offered assistance in kind for 10 000 people (10 000 blankets, 10 000 sleeping mats, 10 000 water containers and 4000 plastic sheets) through the United Nations High Commissioner for Refugees (UNHCR).<sup>1854</sup> Japan has been active on the issue of Darfur at the United Nations as well. On 8 December 2007, the Japanese Representative expressed his country's support and pledged further assistance for UNAMID.<sup>1855</sup> Similarly, on 19 November 2007, Japan expressed support and provided helpful suggestions for the establishment and functioning of UNAMID.<sup>1856</sup>

On 9 January 2008, Japan emphasized the importance of continuing to implement the Comprehensive Peace Agreement (CPA), which was also recognized as a contribution to a solution to the conflict in Darfur.<sup>1857</sup> Later that month, on 29 January 2008, the Government of Japan announced that its embassy in Khartoum would be financially supporting and hosting a series of consultations with the people of Darfur.<sup>1858</sup> It was hoped that at these consultations the various disputing parties in Darfur would find common ground and thus advance the peace process and on the restoration of "human security" in Darfur.<sup>1859</sup>

Japan has been active internationally in promoting a solution to the Darfur conflict. At the 17<sup>th</sup> Japan-European Union (EU) Summit on 23 April 2008, Japan and the EU presented a joint statement that committed Japan and the EU to working together to enhance peacekeeping abilities in Africa and supporting the EU and UN missions in the Central African Republic and Chad, all of which contribute to

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<sup>1852</sup> African Union-United Nations Hybrid Force in Darfur Severely Under-Resourced to Protect Civilians, Peacekeeping Chief Warns Security Council, Security Council Department of Public Information (New York) 8 February 2008. Date of Access: 10 May 2008. <<http://www.un.org/News/Press/docs/2008/sc9243.doc.htm>>

<sup>1853</sup> African Union-United Nations Hybrid Force in Darfur Severely Under-Resourced to Protect Civilians, Peacekeeping Chief Warns Security Council, Security Council Department of Public Information (New York) 8 February 2008. Date of Access: 10 May 2008. <<http://www.un.org/News/Press/docs/2008/sc9243.doc.htm>>

<sup>1854</sup> Assistance in Kind for the Afflicted in Sudan, The Ministry of Foreign Affairs (Tokyo) 6 November 2007. Date of Access: 9 May 2008. <[http://www.mofa.go.jp/announce/announce/2007/11/1176150\\_838.html](http://www.mofa.go.jp/announce/announce/2007/11/1176150_838.html)>

<sup>1855</sup> Address by H.E. Mr. Yukio Takasu, Ambassador and Permanent Representative of Japan On the Report of the Secretary-General on the Work of the Organization, Ministry of Foreign Affairs (Tokyo) 8 October 2007. Date of Access: 9 May 2008. <<http://www.mofa.go.jp/announce/speech/un2007/un0710-2.html>>

<sup>1856</sup> Statement by Mr. Ken Mukai, Counsellor, Permanent Mission of Japan on agenda item 161: Financing of the African Union – United Nations Hybrid Operation in Darfur (UNAMID) for the period from 1 July 2007 to 20 June 2008, Ministry of Foreign Affairs (Tokyo) 19 November 2007. Date of Access: 9 May 2008. <<http://www.mofa.go.jp/announce/speech/un2007/un0711-4.html>>

<sup>1857</sup> Statement by Press Secretary/Director-General for Press and Public Relations, Ministry of Foreign Affairs, on the Implementation of the Comprehensive Peace Agreement (CPA) in Sudan, The Ministry of Foreign Affairs (Tokyo) 9 January 2008. <[http://www.mofa.go.jp/announce/announce/2008/1/1177107\\_924.html](http://www.mofa.go.jp/announce/announce/2008/1/1177107_924.html)>

<sup>1858</sup> Japan assists series of consultations among Darfurians, The Ministry of Foreign Affairs (Tokyo) 29 January 2008. Date of Access: 9 May 2008. <<http://www.mofa.go.jp/region/africa/sudan/assist0801.html>>

<sup>1859</sup> Japan assists series of consultations among Darfurians, The Ministry of Foreign Affairs (Tokyo) 29 January 2008. Date of Access: 9 May 2008. <<http://www.mofa.go.jp/region/africa/sudan/assist0801.html>>

security in Darfur.<sup>1860</sup> On 1 May 2008, it was announced that Senior Vice-Minister for Foreign Affairs Itsunori Onodera would be traveling to Darfur and Khartoum.<sup>1861</sup> It was the first visit of a senior Japanese government official to Darfur, where Onodera was to visit an Internally Displaced Persons (IDP) camp, observe the UNAMID mission in action, and hold talks with key government officials on the possibility of finding a solution to the conflict in Darfur.<sup>1862</sup>

On 5 March 2008, the Government of Japan reached an agreement with Human Security Initiative Organization, a local NGO, to provide 2000 sets of school supplies for children and blankets for 2000 women and children in the Kalma Camp in Southern Darfur, worth US\$83 130.<sup>1863</sup> As well, Japan has contributed to a number of humanitarian projects in Darfur and Sudan, such as US\$5 million to the World Food Program for IDPs and US\$3.5 million to the UN High Commissioner for Refugees to support the return and reintegration of displaced peoples in Darfur.<sup>1864</sup>

Thus, Japan has been awarded a score of +1 for its monetary and material support of humanitarian assistance in Darfur and for its support of international cooperation to end the conflict.

*Analysts: Andrew Wright and Arina Shadrikova*

### **Russia: 0**

Russia has partly complied with its commitment on Darfur as made at the 2007 Heiligendamm Summit. Notwithstanding the fact that Russia has not provided humanitarian assistance to people of Darfur, it has cooperated with representatives of the UN, the African Union and other stakeholders in identifying options for improving humanitarian access. Russia has recognized the strained situation in the region and emphasized the role of the international community in overcoming the crisis.

Deputy Minister for Foreign Affairs Alexander Yakovenko represented Russia at the meeting of the Enlarged International Contact Group Meeting on Darfur on 25 June 2007. At the meeting much attention was paid to the mobilization of the international community in cooperation with the Sudanese government to improve the extremely troubled humanitarian situation in Darfur, and to increase food, medical and other types of assistance to the civilian population. All participants of the Enlarged Contact Group supported the plan, outlined by Special Representatives of the UN General Secretary and the Presiding Commission of the African Union, for further negotiations between the Government of Sudan and the Darfuri opposition. Russia shared the anxiety of the international community concerning the conflict and humanitarian crises in Darfur and considers the Paris meeting to be an important step towards promoting multilateral participation in the resolution of the crisis under the auspices of the UN and the African Union.<sup>1865</sup>

On 29 May 2008, an official from the European Union, Philippe de Cussac, announced that Russia plans to provide four MI-8 MT utility helicopters, equipment and up to 120 personnel for the EU mission to protect refugees from Sudan's Darfur region.<sup>1866</sup>

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<sup>1860</sup> 17<sup>th</sup> Japan-EU Summit Tokyo, 23 April 2008 Joint Press Statement, The Ministry of Foreign Affairs (Tokyo) 23 April 2008. Date of Access: 9 May 2008. <http://www.mofa.go.jp/region/europe/eu/summit/joint0804.html>

<sup>1861</sup> Dispatch of Senior Officials of the Ministry of Foreign Affairs to Sudan, The Ministry of Foreign Affairs (Tokyo) 1 May 2008. Date of Access: 9 May 2008. <[http://www.mofa.go.jp/announce/announce/2008/5/1179664\\_1010.html](http://www.mofa.go.jp/announce/announce/2008/5/1179664_1010.html)>

<sup>1862</sup> Dispatch of Senior Officials of the Ministry of Foreign Affairs to Sudan, The Ministry of Foreign Affairs (Tokyo) 1 May 2008. Date of Access: 9 May 2008. <[http://www.mofa.go.jp/announce/announce/2008/5/1179664\\_1010.html](http://www.mofa.go.jp/announce/announce/2008/5/1179664_1010.html)>

<sup>1863</sup> Japan extends another batch of humanitarian assistance in Southern Darfur through local NGOs, The Ministry of Foreign Affairs (Tokyo) 5 March 2008. Date of Access: 9 May 2008. <<http://www.mofa.go.jp/region/africa/sudan/assist0803.html>>

<sup>1864</sup> Japan's Assistance to Sudan since 2005 (\$269.84 million in total), The Ministry of Foreign Affairs (Tokyo) 31 March 2008. Date of Access: 9 May 2008. <<http://www.mofa.go.jp/policy/oda/region/africa/sudan.pdf>>

<sup>1865</sup> About the meeting of expanded contact group for Darfur problem in Darfur. Ministry for Foreign Affairs of the Russian Federation (Moscow) 26 June 2007. Date of Access: 15 December 2007. <[http://www.in.mid.ru/brp\\_4.nsf/sps/6784D55F84F4FFA7C32573060026D7A4](http://www.in.mid.ru/brp_4.nsf/sps/6784D55F84F4FFA7C32573060026D7A4)>

<sup>1866</sup> Spain approves contingent for EU's Darfur mission; Russia commits helicopters and troops. International Herald Tribune (Paris) 29 May 2008. Date of Access: 21 June 2008. <<http://www.iht.com/articles/ap/2008/05/29/europe/EU-Darfur.php>>

Russia considers progress in discussions on an agreement between Sudan and the UN concerning peace keeping in Darfur to be a positive factor. It hopes that this cooperation will contribute not only to supporting security and positive political process in this region of Sudan, but also to overcoming the dire humanitarian consequences of the conflict.<sup>1867</sup>

Thus, Russia has been awarded a score of 0 for its lack of direct humanitarian assistance to the people of Darfur and its cooperation with various stakeholders to improve humanitarian access.

*Analyst: Yuriy Zaitsev*

### **United Kingdom: +1**

The United Kingdom has fully complied with its commitment on Darfur as made at the 2007 Heiligendamm Summit. Over the past three years, it has provided more than GBP275 million towards the refugee crises in Sudan, GBP 75 million of which was earmarked for African peacekeepers in Darfur.<sup>1868</sup> The Department for International Development (DFID) is also developing a Country Assistance Plan for Sudan for the period of 2008-2013.<sup>1869</sup>

On 1 January 2008, the UK reiterated its continued support of UNAMID and threatened sanctions against any party that obstructs the deployment and operation of the hybrid force. In a joint statement on 27 February 2008, the Foreign Secretary, David Miliband, and the Secretary of State for International Development, Douglas Alexander, emphasized the need for the opposing governments of Chad and Sudan to revoke support for each other's rebel factions and called for all governments to respect their pledges in order to end the ongoing violence in Darfur.<sup>1870</sup>

The UK continued to use its position in the UN Security Council to induce progress on the issue of Darfur. In mid-January 2008, the UK hosted a brainstorming meeting with the Secretariat and some UNSC member states with regards to improving the helicopter capacity of the hybrid force.<sup>1871</sup> It was commended for its efforts during a UNSC meeting on 8 February 2008.<sup>1872</sup> Along with the US, it has advocated tougher language in the Secretariat's resolutions and statements in order to increase the pressure on Khartoum.<sup>1873</sup> The UK became a part of the "Friends of UNAMID" group that was launched on 6 March 2008 to help UNAMID troop contributors with training and equipment.<sup>1874</sup>

The British government has also announced plans to contribute more funds for Darfur. Up to GBP2 million will be given to the Darfur-Darfur Dialogue and Consultation (DDDC), which strives to engage all ethnic groups and parties in peace talks. On 20 March 2008, the UK announced a GBP40 million donation to the UN Common Humanitarian Fund for Sudan.<sup>1875</sup>

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<sup>1867</sup> Moscow considers agreement between Sudan and UN to be a positive factor, RIA News Agency (Moscow) 18 June 2007. Date of Access: 30 April 2008. <<http://www.rian.ru/world/africa/20070618/67397208.html>>

<sup>1868</sup> PM Pledges to Work "Tirelessly" on Darfur, 10 Downing Street (London) 21 December 2007. Date of Access: 24 December 2007. <<http://www.dfid.gov.uk/news/files/pressreleases/joint-statement-darfur08.asp>>

<sup>1869</sup> Country Profile: Sudan, Foreign & Commonwealth Office (London) 2 January 2007. Date of Access: 24 December 2007.

<<http://www.fco.gov.uk/servlet/Front?pagename=OpenMarket/Xcelerate/ShowPage&c=Page&cid=1007029394365&a=KCountryProfile&aid=1020687852749>>

<sup>1870</sup> Joint Statement by the Secretary of State for International Development and Foreign Secretary Condemning the Violence in West Darfur (London) 27 February 2008. Date of Access: 9 May 2008.

<<http://www.dfid.gov.uk/news/files/pressreleases/joint-statement-darfur08.asp>>

<sup>1871</sup> Sudan/Darfur, United Nations Security Council (New York) February 2008. Date Access: 9 May 2008.

<<http://www.securitycouncilreport.org/site/c.gkWLLeMTIsG/b.3831927/>>

<sup>1872</sup> African Union-United Nations Hybrid Force in Darfur Severely Under-Resourced to Protect Civilians, Peacekeeping Chief Warns Security Council, Security Council Department of Public Information (New York) 8 February 2008. Date of Access: 10 May 2008. <<http://www.un.org/News/Press/docs/2008/sc9243.doc.htm>>

<sup>1873</sup> Sudan/Darfur, United Nations Security Council (New York) February 2008. Date Access: 9 May 2008.

<<http://www.securitycouncilreport.org/site/c.gkWLLeMTIsG/b.3831927/>>

<sup>1874</sup> Sudan/Darfur, United Nations Security Council (New York) April 2008. Date Access: 9 May 2008.

<<http://www.securitycouncilreport.org/site/c.gkWLLeMTIsG/b.3967539/>>

<sup>1875</sup> Darfur Briefing, Waging Peace (London) 24 March 2008. Date of Access: 9 May 2008.

<<http://www.wagingpeace.info/?q=node/245>>



Subsequently, on 13 April 2008, Prime Minister Gordon Brown offered an official invitation to Sudanese government officials and Darfur rebel groups to attend a London summit to resolve the crisis.

The United Kingdom has also made an effort to discuss the issue of Darfur with other involved parties. While on a six-day visit to China, Minister Miliband broached the issue, while PM Brown discussed it with the Sudanese government, the US President and the UN Secretary General.<sup>1876</sup>

The UK continues to be actively engaged in the support of the UNAMID operation and maintains diplomatic pressure on involved parties. Thus, it has been awarded a score of +1.

*Analyst: Olga Tonkonojenkova*

### **United States: +1**

The United States has fully complied with its commitment on Darfur as made at the 2007 Heiligendamm Summit. It has consistently issued statements on the need to bring an end to the conflict. On 19 September 2007, President Bush spoke at the General Assembly, stating, “[i]f the Sudanese government does not approve the peacekeeping force quickly, the UN must act.”<sup>1877</sup> A week later, Secretary of State Condoleezza Rice said that if the Sudanese government “continues waging war against its own citizens, challenging the African Union, undermining the peacekeeping force, and threatening the international community, then the regime in Khartoum will be held responsible, and it alone will bear the consequences of its actions.”<sup>1878</sup>

The United States also took financial action. The United States budget for the 2008 fiscal year states “the United States continues to be the world’s leader in providing food, shelter, water, sanitation, and other assistance to the people of Sudan.”<sup>1879</sup> On 1 November 2007, President George W. Bush declared a continuation of the national emergency with respect to Sudan.<sup>1880</sup> Moreover, on 19 February 2008, while on a state visit to Rwanda, President Bush pledged US\$100 million for training and equipment for Rwandan UNAMID peacekeepers.<sup>1881</sup> This funding is in addition to the US\$600 million that the United States has spent in support of peacekeeping in Darfur thus far.

On 6 March 2008, the United States, together with Canada, successfully launched the Friends of UNAMID grouping within the framework of the United Nations. The group is expected to help train and deployment members of the UNAMID force.<sup>1882</sup>

In April 2008, American diplomats began talks with Sudanese government officials, offering political incentives for Sudan’s cooperation with UNAMID. This is similar to talks undertaken in August 2007, when Jendayi Frazer, the State Department’s top Africa official, met with the Sudanese government. In the latest round of talks, Deputy Secretary of State John Negroponte traveled to Sudan to make what was seen as a final attempt to get Sudanese President Omar al-Bashir to agree to a United Nations peacekeeping force. The United States offered to remove Sudan from the list of “state supporters of terrorism” if Sudan were to allow Thai and Nepalese peacekeepers into the country. The United States also offered faster visa

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<sup>1876</sup> Darfur Briefing, Waging Peace (London) 19 February 2008. Date of Access: 9 May 2008.

<<http://www.wagingpeace.info/?q=node/255>>

<sup>1877</sup> Helene Cooper, U.S. Sends (Another) Warning on Darfur, New York Times (New York) 11 April 2008. Date of Access: 9 May 2008. <<http://www.nytimes.com/2007/04/11/washington/11darfur.html>>

<sup>1878</sup> Helene Cooper, U.S. Sends (Another) Warning on Darfur, New York Times (New York) 11 April 2008. Date of Access: 9 May 2008. <<http://www.nytimes.com/2007/04/11/washington/11darfur.html>>

<sup>1879</sup> Department of State and Other International Programs, Office of Management and Budget (Washington). Date of Access: 3 January 2007. <<http://www.whitehouse.gov/omb/budget/fy2008/state.html>>

<sup>1880</sup> Notice: Continuation of National Emergency with Respect to Sudan, The White House (Washington) 1 November 2007. Date of Access: 19 December 2007. <<http://www.whitehouse.gov/news/releases/2007/11/20071101-7.html>>

<sup>1881</sup> Bush honors Rwanda genocide victims, Associated Press (Washington D.C.) 19 February 2008. Date of Access: 9 May 2008. <<http://www.msnbc.msn.com/id/23230719/>>

<sup>1882</sup> April 2008: Sudan/Darfur, Security Council Report (New York) April 2008. Date of Access: 21 June 2008. <<http://www.securitycouncilreport.org/site/c.gIKWLeMTiSG/b.3967539/>>

authorization for aid workers, while Sudan pushed for US support in Sudan's WTO membership bid and for the end to economic sanctions.<sup>1883</sup>

On 18 April 2008, in a speech at the Holocaust Memorial Museum, President Bush threatened to tighten economic sanctions against Sudan, push all countries in the UN Security Council to adopt universal sanctions and to target the sanctions against the leaders of the Sudanese government, unless the government of Sudan respected the agreements it had made and halted its campaign of violence against Darfuri civilians. He also threatened to ban twenty-nine companies from doing business in the United States because of their involvement in Sudan.<sup>1884</sup>

On 2 May 2008, the United States transferred three former Guantanamo Bay prisoners back to Sudan.<sup>1885</sup> It was not stated whether or not this was a compromise with the government of Sudan.

Thus, the United States has been awarded a score of +1 for its comprehensive action on the humanitarian crisis in the Darfur region of Sudan.

*Analyst: James Aufricht*

### **European Union: +1**

The European Union has fully complied with its commitment on Darfur as made at the 2007 Heiligendamm Summit. At the beginning of 2008, the European Union had a brief setback when the European Union Peacekeeping Force in Chad/CAR (EUFOR TCHAD/RCA), mandated to protect these Darfur refugee swamped areas, halted its deployment.<sup>1886</sup> This operation began again in February 2008.<sup>1887</sup> EUFOR will now continue to provide humanitarian assistance and security to the thousands of Darfur refugees internally displaced along the border of Sudan and in Chad.<sup>1888</sup>

On 6 March 2008, the European Union joined the Friends of UNAMID grouping within the United Nations. The group is expected to help train and deployment members of the UNAMID force.<sup>1889</sup>

As of April 2008, the EUFOR had 1770 troops stationed on the ground in Chad and the Central African Republic to protect Darfuri refugees.<sup>1890</sup> The European Union plans to have a 3700-strong force operational by the end of June 2008.<sup>1891</sup> This contribution to regional security in Darfur has been successful in preventing violent clashes in areas where EUFOR is stationed.<sup>1892</sup>

In May 2008, Louis Michel, the European Commissioner for Development and Humanitarian Aid, attended the Sudan Consortium Conference in Oslo and expressed his concern for the humanitarian crisis in Darfur. Commissioner Michel highlighted the need for progress to be made in the effective and timely deployment

<sup>1883</sup> Incentive in Sudan talks: Normalized ties with the US, New York Times (New York) 17 April 2008. Date of Access: 10 May 2008. <[http://www.nytimes.com/2008/04/17/world/africa/17dipl.html?\\_r=2&oref=slogin&oref=slogin](http://www.nytimes.com/2008/04/17/world/africa/17dipl.html?_r=2&oref=slogin&oref=slogin)>

<sup>1884</sup> President Bush Visits the Holocaust Memorial Museum, The White House (Washington D.C.) 18 April 2008. Date of Access: 10 May 2008. <<http://www.whitehouse.gov/news/releases/2007/04/20070418.html>>

<sup>1885</sup> Detainee Transfer Announced. US Department of Defense (Washington D.C.) 2 May 2008. Date of Access: 13 May 2008. <<http://www.defenselink.mil/releases/release.aspx?releaseid=11893>>

<sup>1886</sup> Nico Colombant, EUFOR Resumes Challenging Deployment Along Sudan's Border, Voice of America (Washington D.C.) 13 February 2008. Date of Access: 6 May 2008. <<http://www.voanews.com/english/archive/2008-02/2008-02-13-voa35.cfm>>

<sup>1887</sup> Nico Colombant, EUFOR Resumes Challenging Deployment Along Sudan's Border, Voice of America (Washington D.C.) 13 February 2008. Date of Access: 6 May 2008. <<http://www.voanews.com/english/archive/2008-02/2008-02-13-voa35.cfm>>

<sup>1888</sup> Nico Colombant, EUFOR Resumes Challenging Deployment Along Sudan's Border, Voice of America (Washington D.C.) 13 February 2008. Date of Access: 6 May 2008. <<http://www.voanews.com/english/archive/2008-02/2008-02-13-voa35.cfm>>

<sup>1889</sup> April 2008: Sudan/Darfur, Security Council Report (New York) April 2008. Date of Access: 21 June 2008.

<<http://www.securitycouncilreport.org/site/c.glKWLeMTIsG/b.3967539/>>

<sup>1890</sup> EU Mission in Chad Going Smoothly: Commander, Relief Web (New York) 17 April 2008. Date of Access: 6 May 2008. <<http://www.reliefweb.int/rw/rwb.nsf/db900sid/SHES-7DSM5N?OpenDocument&query=darfur>>

<sup>1891</sup> EU Mission in Chad Going Smoothly: Commander, Relief Web (New York) 17 April 2008. Date of Access: 6 May 2008. <<http://www.reliefweb.int/rw/rwb.nsf/db900sid/SHES-7DSM5N?OpenDocument&query=darfur>>

<sup>1892</sup> EU Mission in Chad Going Smoothly: Commander, Relief Web (New York) 17 April 2008. Date of Access: 6 May 2008. <<http://www.reliefweb.int/rw/rwb.nsf/db900sid/SHES-7DSM5N?OpenDocument&query=darfur>>

of UNAMID. At the Conference he called on all parties to genuinely participate in the Darfur peace process.<sup>1893</sup> The Commissioner also called for increased security and access to Darfur for humanitarian organizations providing relief to the Darfur population.<sup>1894</sup>

Thus, the EU has been awarded a score of +1 for its diplomatic actions and its funding of the EUFOR mission to Chad and the CAR.

*Analyst: Nike Adebawale*

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<sup>1893</sup> European Commission Reaffirms the Support to the Sudan Comprehensive Peace Agreement and Pledges €300 M for Development of the Sudan, Relief Web (New York) 6 May 2008. Date of Access: 6 May 2008.  
<<http://www.reliefweb.int/rw/rwb.nsf/db900sid/EDIS-7EDPCH?OpenDocument&query=darfur>>

<sup>1894</sup> European Commission Reaffirms the Support to the Sudan Comprehensive Peace Agreement and Pledges €300 M for Development of the Sudan, Relief Web (New York) 6 May 2008. Date of Access: 6 May 2008.  
<<http://www.reliefweb.int/rw/rwb.nsf/db900sid/EDIS-7EDPCH?OpenDocument&query=darfur>>