

## 10. Africa: Official Development Assistance [144]

### Commitment

“They also include increasing, compared to 2004, with other donors, ODA to Africa by US\$ 25 billion a year by 2010.”<sup>1021</sup>

*Growth and Responsibility in Africa*

### Assessment

Country	Final Compliance Score		
	Lack of Compliance -1	Work in Progress 0	Full Compliance +1
Canada			+1
France	-1		
Germany			+1
Italy		0	
Japan		0	
Russia			+1
United Kingdom			+1
United States			+1
European Union		0	
<b>Average Score</b>			<b>+0.44</b>

### Background

At the 2005 Summit in Gleneagles, then British Prime Minister Tony Blair brought Official Development Assistance (ODA) for Africa to the forefront of the Summit agenda.<sup>1022</sup> A lack of consensus among G8 nations on commitments to Blair’s ambitious targets led to a watered-down version of the Prime Minister’s initial focus on infrastructural development.<sup>1023</sup> The resulting commitment instead promised to double 2004 levels of ODA to Africa by the year 2010.<sup>1024</sup> Reaffirming PM Blair’s focus on ODA for Africa, at the 2007 Heiligendamm Summit, German Chancellor Angela Merkel concentrated heavily on African development in the Summit’s theme of “Growth and Responsibility.”<sup>1025</sup> In the face of criticism from the media and NGOs, who pointed to a lack of allocation of new funds and a failure on behalf of many countries to follow through on the previous commitment,<sup>1026</sup> Merkel led G8 countries to pledge a US\$25 billion yearly increase in ODA to African countries by 2010 in order to fulfill the goal articulated in 2004.<sup>1027</sup>

*Team Leader: Courtney Hood*

<sup>1021</sup> Growth and Responsibility in Africa, G8 Information Centre (Toronto) 8 June 2007. Date of Access: 24 January 2008. <http://www.g8.utoronto.ca/summit/2007heiligendamm/g8-2007-africa.html>

<sup>1022</sup> Official Development Assistance, G8 Information Centre (Toronto) 12 June 2006. Date of Access: 10 January 2008. <[http://www.g8.utoronto.ca/evaluations/2005compliance\\_final/2005-06-g8-f-comp-oda.pdf](http://www.g8.utoronto.ca/evaluations/2005compliance_final/2005-06-g8-f-comp-oda.pdf)>

<sup>1023</sup> Official Development Assistance, G8 Information Centre (Toronto) 12 June 2006. Date of Access: 10 January 2008. <[http://www.g8.utoronto.ca/evaluations/2005compliance\\_final/2005-06-g8-f-comp-oda.pdf](http://www.g8.utoronto.ca/evaluations/2005compliance_final/2005-06-g8-f-comp-oda.pdf)>

<sup>1024</sup> Gleneagles G8 commitments on debt relief and aid- two years on, House of Commons Library, Research Paper 07/51, Economic Policy and Statistics Section (London) 4 June 2007. Date of Access: 10 January 2008. <<http://www.parliament.uk/commons/lib/research/rp2007/rp07-051.pdf>>

<sup>1025</sup> Africa: Commitments will be honored, G8 Summit 2007 Heiligendamm (Berlin) 8 June 2007. Date of Access: 24 January 2008. <[http://www.g-8.de/nn\\_92160/Content/EN/Artikel/\\_g8-summit/2007-06-08-meldung-bk-afrika-arbeitssitzung\\_en.html](http://www.g-8.de/nn_92160/Content/EN/Artikel/_g8-summit/2007-06-08-meldung-bk-afrika-arbeitssitzung_en.html)>

<sup>1026</sup> What is new from the G8 Summit? African Monitor Initial Response, African Monitor (Cape Town) 8 June 2007. Date of Access: 10 January 2008. <<http://www.africanmonitor.org/node/81>>

<sup>1027</sup> Africa: Commitments will be honored, G8 Summit 2007 Heiligendamm (Berlin) 8 June 2007. Date of Access: 24 January 2008. <[http://www.g-8.de/nn\\_92160/Content/EN/Artikel/\\_g8-summit/2007-06-08-meldung-bk-afrika-arbeitssitzung\\_en.html](http://www.g-8.de/nn_92160/Content/EN/Artikel/_g8-summit/2007-06-08-meldung-bk-afrika-arbeitssitzung_en.html)>

## Canada: +1

Canada has fully complied with its ODA commitment. In 2007, the Government of Canada committed to doubling Canadian aid to Africa from CAD1.05 billion in 2003 to CAD2.1 billion in 2008.<sup>1028</sup>

On 14 December 2007, the Government of Canada pledged CAD1.3 billion to the World Bank's International Development Association (IDA) as a part of its commitment to double aid to the continent by 2010.<sup>1029</sup> Canadian Minister of Finance Jim Flaherty stressed this commitment on 14 December 2007, stating that "our government is committed to ensuring Canada's international assistance is effective, and that taxpayers' money is well spent."<sup>1030</sup> In addition, in its review of Canada's development assistance policy, the OECD's Development Assistance Committee (DAC) issued a positive statement on Canada's contributions to ODA, stating that "the [Canadian] government is on track to meet its commitment of doubling assistance to the continent by 2010 and is working with G8 and African partners to fight HIV/AIDS, tuberculosis and malaria; to build African capacity to address peace and security challenges; and to support economic development and governance reforms."

Canada also continues to contribute to the Canada Fund for Africa (CFA), allocating over CAD100 million from the Federal budget to provide "risk capital for private investments in Africa that generate growth."<sup>1031</sup> On 7 February 2008, the Minister of International Cooperation, Beverley J. Oda, announced that "[the Canadian] government stands behind the Prime Minister's commitment, at last year's G8 Summit, to double Canadian assistance to Africa from 2003-04 levels, to reach \$2.1 billion by 2008-09."<sup>1032</sup> However, figures published on 4 April 2008 by the Organization for Economic Co-operation and Development (OECD)'s Development Assistance Committee (DAC) showed that, while Canada's global ODA rose 4.3% in 2007, aid to Africa fell 9%.<sup>1033</sup>

On 7 February 2008, Minister Oda also announced an allocation of nearly CAD400 million for development initiatives in Africa that will strengthen economic growth on the continent and ensure the provision of basic services.<sup>1034</sup> Minister Oda commented further that: "by providing this investment, Canada is on track to double its aid to Africa by 2008-09 – aid that will result in long-term poverty reduction and economic growth."<sup>1035</sup>

On 30 April 2008, Minister Oda announced an additional CAD50 million in funds to combat the growing food crisis in the developing world.<sup>1036</sup> Of the monies allocated, CAD45 million will be directed through the United Nations' World Food Program, while an additional CAD5 million will go the Canadian Foodgrains Bank, which provides food and development aid through faith-based initiatives. Although CAD10 million of the money is to be earmarked for Haiti, the remaining CAD40 million will be directed to

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<sup>1028</sup> Ottawa wants to pare down its 'bloated' list of foreign aid recipients, National Post (Toronto) 29 November 2007. Date of access: 26 December 26 2007 <[http://www.nationalpost.com/most\\_popular/story.html?id=130518](http://www.nationalpost.com/most_popular/story.html?id=130518)>

<sup>1029</sup> Government of Canada Pledges \$1.3 Billion to World Bank's International Development Association, Department of Finance (Ottawa) 14 December 2007. Date of Access: 9 January 2008. <<http://www.fin.gc.ca/news07/07-099e.html>>

<sup>1030</sup> Government of Canada Pledges \$1.3 Billion to World Bank's International Development Association, Department of Finance (Ottawa) 14 December 2007. Date of Access: 9 January 2008. <<http://www.fin.gc.ca/news07/07-099e.html>>

<sup>1031</sup> Canada Fund for Africa, Canadian International Development Agency (Ottawa) 2007. Date of Access: 2 January 2008. <<http://www.acdi-cida.gc.ca/cidaweb/acdicida.nsf/En/ANN-76105016-KEG>>

<sup>1032</sup> Talking Points for the Honourable Beverley J. Oda, Minister of International Cooperation for the Funding Announcement to Support Development in Africa, Canadian International Development Agency (Ottawa) 7 February 2008. Date of Access: 25 April 2008. <<http://www.acdi-cida.gc.ca/cidaweb/acdicida.nsf/En/FRA-27164051-TF4>>

<sup>1033</sup> G7 Aid Levels Fell 1% in 2007, DATA 4 April 2008. Date of Access: 4 May 2008. <[http://www.data.org/news/press\\_q7AidLevelsFell\\_040408.html](http://www.data.org/news/press_q7AidLevelsFell_040408.html)>

<sup>1034</sup> The Government of Canada Announces Major Step Towards Fulfilling its Commitment to Africa, Canadian International Development Agency (Ottawa) 7 February 2008. Date of Access: 29 April 2008. <<http://www.acdi-cida.gc.ca/cidaweb/acdicida.nsf/En/FRA-2711373-MH8>>

<sup>1035</sup> The Government of Canada Announces Major Step Towards Fulfilling its Commitment to Africa, Canadian International Development Agency (Ottawa) 7 February 2008. Date of Access: 29 April 2008. <<http://www.acdi-cida.gc.ca/cidaweb/acdicida.nsf/En/FRA-2711373-MH8>>

<sup>1036</sup> Ottawa pledges extra \$50 million for global food crisis, Canadian Broadcasting Corporation (Ottawa) 30 April 2008. Date of Access: 30 May 2008. <[http://www.cbc.ca/canada/story/2008/04/30/food-aid.html?ref=rss&loomia\\_si=t0:a16:g2:r1:c0.0696298](http://www.cbc.ca/canada/story/2008/04/30/food-aid.html?ref=rss&loomia_si=t0:a16:g2:r1:c0.0696298)>

other countries in the Americas, Asia, and Africa. Most importantly, this allocation will be 100% untied, implying that the money may be used to buy food from local, rather than Canadian, producers in the regions most affected.<sup>1037</sup>

On 9 May 2008, the Canadian House of Commons approved a private member's bill intended to require the Canadian International Development Agency (CIDA) to direct the vast majority of its overseas funding to poverty reduction.<sup>1038</sup> This is the first time that CIDA will have a legal mandate to target poverty in its development efforts. Although the bill was introduced by a Member of Parliament from the opposition Liberal Party of Canada, it passed with the support of all parties.<sup>1039</sup>

The OECD's DAC report showed that Canada's drop in aid to Africa was largely due to fluctuations in multilateral allocations.<sup>1040</sup> Nevertheless, Canada has made significant efforts to increase ODA in 2008 and has thus been awarded a score of +1.

*Analyst: Katie Batrie*

### **France: -1**

France has failed to comply with its commitment to double ODA to Africa. In 2007, French ODA allocations for Africa rose by only 1% from the previous year.<sup>1041</sup> French President Nicolas Sarkozy has postponed the completion of former President Jacques Chirac's plan to attain a ratio of 0.7% ODA/GNI by 2012 to 2015.<sup>1042</sup> In order to meet President Chirac's pledge, France would have had to allocate an additional US\$1.5 billion to its ODA budget each year from 2007 to 2010.<sup>1043</sup>

The focus of French ODA has historically reflected a concentration in sub-Saharan Africa, and France expects 53% of its ODA in 2008 to be directed to countries in the region. This is a slight increase relative to the 49% of funds channeled to sub-Saharan Africa in 2007. France, however, has set a target ratio of 60% for 2010, which corresponds to France's goal of sending two-thirds of total bilateral aid to sub-Saharan Africa.<sup>1044</sup> France has also committed to double bilateral aid to the region, relative to 2004 levels, by 2009.<sup>1045</sup>

Total French ODA increased from €109 million in 2006 to €157 million throughout 2007.<sup>1046</sup> However, once debt relief is excluded, French baseline ODA figures shrink significantly.<sup>1047</sup> Foreign Affairs Commission member Henriette Martinez states that one third of total French ODA is attributed to debt relief.<sup>1048</sup> According to Henri Emmanuelli, Special Reporter on ODA for the National Assembly, France

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<sup>1037</sup> Ottawa pledges extra \$50 million for global food crisis, Canadian Broadcasting Corporation (Ottawa) 30 April 2008. Date of Access: 30 May 2008. <[http://www.cbc.ca/canada/story/2008/04/30/food-aid.html?ref=rss&loomia\\_si=t0:a16:g2:r1:c0.0696298](http://www.cbc.ca/canada/story/2008/04/30/food-aid.html?ref=rss&loomia_si=t0:a16:g2:r1:c0.0696298)>

<sup>1038</sup> MP's bill on foreign aid set to pass at long last, The Toronto Star (Toronto) 9 May 2008. Date of Access: 31 May 2008. <<http://www.thestar.com/News/Canada/article/423196>>

<sup>1039</sup> MP's bill on foreign aid set to pass at long last, The Toronto Star (Toronto) 9 May 2008. Date of Access: 31 May 2008. <<http://www.thestar.com/News/Canada/article/423196>>

<sup>1040</sup> G7 Aid Levels Fell 1% in 2007, DATA 4 April 2008. Date of Access: 4 May 2008.

<[http://www.data.org/news/press\\_g7AidLevelsFell\\_040408.html](http://www.data.org/news/press_g7AidLevelsFell_040408.html)>

<sup>1041</sup> The Data Report, Debt AIDS Trade Africa 2007. Date of Access: 10 January 2008.

<<http://www.thedatareport.org/pdf/DATAREPORT2007.pdf>>

<sup>1042</sup> Les fausses promesses du G8 à L'Afrique, Le Monde (Paris) 26 June 2007. Date of Access: 9 January 2008.

<<http://abonnes.lemonde.fr/cgi-bin/ACHATS/ARCHIVES/archives.cgi?ID=7d22528ea866b77eacb79aa297baeec18f4b2ff6f2389eb4>>

<sup>1043</sup> The Data Report, Debt AIDS Trade Africa 2007. Date of Access: 10 January 2008.

<<http://www.thedatareport.org/pdf/DATAREPORT2007.pdf>>

<sup>1044</sup> Objectifs et indicateurs de performance, Ministère du Budget des Comptes Publiques et de la Fonction Publique (Paris). Date of Access: 2 January 2008. <<http://www.performance-publique.gouv.fr/farandole/2008/pap/html/DBGPGMOBJINDPGM209.htm>>

<sup>1045</sup> Projet de loi de finances pour 2007: Aide publique au développement, Le Sénat (Paris). Date of Access: 2 January 2008. <<http://www.senat.fr/rap/a06-081-3/a06-081-38.html>>

<sup>1046</sup> Projet de loi de finances pour 2007: Aide publique au développement, Le Sénat (Paris). Date of Access: 2 January 2008. <<http://www.senat.fr/rap/a06-081-3/a06-081-38.html>>

<sup>1047</sup> The Data Report, Debt AIDS Trade Africa 2007. Date of Access: 10 January 2008.

<<http://www.thedatareport.org/pdf/DATAREPORT2007.pdf>>

<sup>1048</sup> Pays en développement : La France réduit ses aides, Le journal du développement durable (Paris) 8 November 2007. Date of Access: 3 January 2008. <<http://www.developpementdurablejournal.com/spip.php?article1460>>

has not met its expected ODA/GNI target of 0.5% for 2007 as outlined in the 2007 National Budget Report, and has attained only 0.42% by year's end. The failure to reach the planned ration is due to overestimation of debt cancellation.<sup>1049</sup> Although the French government's 2008 budget anticipates a rise to 0.45% ODA/GNI, this presents level of 2008 ODA inferior to what was previously expected.<sup>1050</sup> As the opportunity to use debt relief to boost ODA figures will be soon exhausted, France will need to make budgetary provisions to achieve the 2010 target without relying on ODA inflated by debt cancellation figures.<sup>1051</sup>

Furthermore, according to data released 4 April 2008 by the Paris-based OECD, the French government disbursed ODA of US\$9.940 billion for 2007 (net of debt relief), a 15.9% decrease from the US\$10.601 billion dispersed in 2006.<sup>1052</sup> On 3 April 2008, a communiqué from NGO Oxfam France-Agir indicated that, for the first time since the year 2000, OECD-published statistics revealed a decrease in French ODA<sup>1053</sup>. In euro-denominated values, 2007 ODA levels dropped from €6.765 billion in 2006 to €6.343 billion in 2007, from 0.47% of GNI in 2006 to 0.39% of GNI for 2007<sup>1054</sup>. Aid to Sub-Saharan Africa fell by 5% when debt relief is excluded.<sup>1055</sup> On a gross basis (i.e. without subtracting debt relief), French ODA rose to US\$11.6 billion,<sup>1056</sup> resulting in a net increase of 4.3% relative to 2006 levels.<sup>1057</sup>

On 28 February 2008, President of the French Republic Nicolas Sarkozy delivered a speech in Cape Town to the Parliament of the Republic of South Africa in which he stated that he wants France to contribute more actively to the fight against poverty in Africa. He also maintained France's commitment for the achievement of the Millennium Development Goals,<sup>1058</sup> thereby reaffirming France's European pledge to achieve ODA levels of 0.7% of GNI by 2015<sup>1059</sup>.

In the same speech, President Nicolas Sarkozy announced a €2.5 billion (US\$3.8 billion) initiative to finance nearly 2000 companies and create 300 000 jobs in Africa over the next five years, calling for France to work in a more targeted way to foster accelerated economic growth and contribute directly to the African private sector.<sup>1060</sup> The initiative, to be managed by the French Development Agency (AFD), is to be comprised of three components: the creation of a €250 million investment fund to acquire holdings in other funds to develop African businesses; the creation of a guarantee fund, which will likewise have a €250 million endowment to facilitate access to bank credit and capital for African SMEs; and the doubling of the activity of the French Development Agency in support of the private sector, with a €2 billion

<sup>1049</sup> Pays en développement : La France réduit ses aides, Le journal du développement durable (Paris) 8 November 2007. Date of Access: 3 January 2008. <<http://www.developpementdurablejournal.com/spip.php?article1460>>

<sup>1050</sup> Pays en développement : La France réduit ses aides, Le journal du développement durable (Paris) 8 November 2007. Date of Access: 3 January 2008. <<http://www.developpementdurablejournal.com/spip.php?article1460>>

<sup>1051</sup> The Data Report, Debt AIDS Trade Africa 2007. Date of Access: 10 January 2008.

<<http://www.thedatareport.org/pdf/DATAREPORT2007.pdf>>

<sup>1052</sup> OECD Net Official Development Assistance in 2007, Organisation for Economic Cooperation and Development (Paris) 4 April 2008. Date of Access: 5 May 2008. <<http://www.oecd.org/dataoecd/27/55/40381862.pdf>>

<sup>1053</sup> L'aide publique recule à nouveau, Le Monde (Paris) 5 April 2008. Date of Access: 5 May

2008. <<http://abonnes.lemonde.fr/cgi->

[bin/ACHATS/ARCHIVES/archives.cgi?ID=a7f2431ba1f6400a9c74d352b72ad366583e1428a4ecf7e8](http://abonnes.lemonde.fr/cgi-bin/ACHATS/ARCHIVES/archives.cgi?ID=a7f2431ba1f6400a9c74d352b72ad366583e1428a4ecf7e8)>

<sup>1054</sup> L'aide publique recule à nouveau, Le Monde (Paris) 5 April 2008. Date of Access: 5 May 2008.

<<http://abonnes.lemonde.fr/cgi->

[bin/ACHATS/ARCHIVES/archives.cgi?ID=a7f2431ba1f6400a9c74d352b72ad366583e1428a4ecf7e8](http://abonnes.lemonde.fr/cgi-bin/ACHATS/ARCHIVES/archives.cgi?ID=a7f2431ba1f6400a9c74d352b72ad366583e1428a4ecf7e8)>

<sup>1055</sup> G7 Aid Levels Fell 1% in 2007 Press Release, DATA 4 April 2008. Date of Access: 5 May 2008.

<[http://www.data.org/news/press\\_q7AidLevelsFell\\_040408.html](http://www.data.org/news/press_q7AidLevelsFell_040408.html)>

<sup>1056</sup> Debt Relief is down: Other ODA rises slightly, Organisation for Economic Cooperation and Development (Paris) 4 April 2008. Date of Access: 5 May 2008.

<[http://www.oecd.org/document/8/0,3343,en\\_2649\\_33721\\_40381960\\_1\\_1\\_1\\_1,00.html](http://www.oecd.org/document/8/0,3343,en_2649_33721_40381960_1_1_1_1,00.html)>

<sup>1057</sup> Aide publique au développement, Ministère des Affaires Étrangères (Paris) 4 April 2008. Date of Access: 8 May 2008.

<[http://www.diplomatie.gouv.fr/fr/actions-france\\_830/aide-au-developpement\\_1060/politique-francaise\\_3024/montant-apd\\_14035/aide-publique-au-developpement-4-avril-2008\\_61378.html](http://www.diplomatie.gouv.fr/fr/actions-france_830/aide-au-developpement_1060/politique-francaise_3024/montant-apd_14035/aide-publique-au-developpement-4-avril-2008_61378.html)>

<sup>1058</sup> Speech by M. Nicolas Sarkozy, President of the Republic, to the Parliament of the Republic of South Africa,

Ambassade de la République Française (Cape Town) 28 February 2008. Date of Access: 8 May 2008.

<[http://www.ambafrance-au.org/IMG/pdf/sarkozy\\_capetown.pdf](http://www.ambafrance-au.org/IMG/pdf/sarkozy_capetown.pdf)>

<sup>1059</sup> Résultats de la France en matière de l'aide publique au développement, African Press Organization (Lausanne) 4 April 2008. Date of Access: 7 May 2008. <<http://appablog.wordpress.com/2008/04/06/resultats-de-la-france-en-matiere-d%E2%80%99aide-publique-au-developpement-apd-en-2007-publies-par-l%E2%80%99ocde/>>

<sup>1060</sup> Speech by M. Nicolas Sarkozy, President of the Republic, to the Parliament of the Republic of South Africa, Cape Town, 28 February 2008. Date of Access: 8 May 2008. <[http://www.ambafrance-au.org/IMG/pdf/sarkozy\\_capetown.pdf](http://www.ambafrance-au.org/IMG/pdf/sarkozy_capetown.pdf)>

commitment over five years.<sup>1061</sup> When included, this initiative raises the total French bilateral financial commitment to Sub-Saharan Africa to €10 billion over the period 2008-2013.<sup>1062</sup> According to French Minister of Finance, Industry and Employment Christine Lagarde, this endeavour will double France's bilateral financial engagement in Sub-Saharan Africa for the 2008-2012 period, relative to France's 2002-2007 financial engagement.<sup>1063</sup>

2007 ODA statistics do not include the contributions gathered through the international solidarity program for airplane tickets. If these contributions were included, French ODA would reach the level of 0.40% of GNI for 2007.<sup>1064</sup>

Thus, France has been awarded a score of -1 for the sharp decline in ODA allocations to Africa, despite the promise of an increase in future years.

*Analyst: Adam Romanov*

### **Germany: +1**

Germany has fully complied with its commitment on ODA to Africa.

On 4 October 2007, German Chancellor Angela Merkel reassured the African Union (AU) that Germany will have increased its ODA to Africa by an additional €3 billion by 2011.<sup>1065</sup> German ODA policy towards Africa has focused exclusively on addressing political instability, countering economic stagnation in African countries, and combating HIV/AIDS.<sup>1066</sup> In 2007, Germany increased its ODA to the African continent by €324 million, or 7.61% of its 2006 budget.<sup>1067</sup> In order to meet the promises made at the 2007 G8 Summit at Heiligendamm, the German Federal Ministry for Economic Cooperation and Development (BMZ) has made provisions to allocate €5.1 billion to ODA in 2008, an increase of 14.3% over the 2007 allocation.<sup>1068</sup> On 28 November 2007, German Development Minister Heidemarie Wieczorek-Zeul noted that the increase in aid allocation in the federal budget will enable Germany to meet the ODA goal agreed at the 2005 Gleneagles and 2007 Heiligendamm G8 Summits.<sup>1069</sup>

According to Development Assistance Committee (DAC) of the Organisation for Economic Development (OECD), Germany realized one of the greatest increases in ODA out of all the G8 nations during the fiscal year 2007. In a report released on 4 April 2008, the DAC reported that gross German ODA (i.e. including debt relief) increased by 5.9% from 2006 to 2007, more than any other G7 nation.<sup>1070</sup> When debt relief is subtracted from the value of ODA, the year-on-year increase realized by the German government rises to

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<sup>1061</sup> Speech by M. Nicolas Sarkozy, President of the Republic, to the Parliament of the Republic of South Africa, Cape Town, 28 February 2008. Date of Access: 8 May 2008. <[http://www.ambafrance-au.org/IMG/pdf/sarkozy\\_capetown.pdf](http://www.ambafrance-au.org/IMG/pdf/sarkozy_capetown.pdf)>

<sup>1062</sup> Speech by M. Nicolas Sarkozy, President of the Republic, to the Parliament of the Republic of South Africa, Cape Town, 28 February 2008. Date of Access: 8 May 2008. <[http://www.ambafrance-au.org/IMG/pdf/sarkozy\\_capetown.pdf](http://www.ambafrance-au.org/IMG/pdf/sarkozy_capetown.pdf)>

<sup>1063</sup> Résultats de la France en matière de l'aide publique au développement, Paris 4 April 2008. Date of Access: 7 May 2008. <<http://appablog.wordpress.com/2008/04/06/resultats-de-la-france-en-matiere-d%E2%80%99aide-publique-au-developpement-apd-en-2007-publies-par-l%E2%80%99ocde/>>

<sup>1064</sup> Résultats de la France en matière de l'aide publique au développement, Paris 4 April 2008. Date of Access: 7 May 2008. <<http://appablog.wordpress.com/2008/04/06/resultats-de-la-france-en-matiere-d%E2%80%99aide-publique-au-developpement-apd-en-2007-publies-par-l%E2%80%99ocde/>>

<sup>1065</sup> Merkel speaks to the African Union: "Things are on the move in Africa". Office of the Federal Government (Berlin) 4 October 2007. Date of Access: 2 January 2008. <[http://www.g-8.de/nn\\_94646/Content/EN/Artikel/2007/10/2007-10-04-afrika-bk-au\\_en.html](http://www.g-8.de/nn_94646/Content/EN/Artikel/2007/10/2007-10-04-afrika-bk-au_en.html)>

<sup>1066</sup> Africa and German foreign policy. Federal Foreign Office (Berlin) 31 October 2005. Date of Access: 2 January 2008. <<http://www.auswaertiges-amt.de/diplo/en/Aussenpolitik/RegionaleSchwerpunkte/Afrika/Afrikapolitik.html>>

<sup>1067</sup> Facts and Figures: Germany's contribution. Federal Ministry for Economic Cooperation and Development (Berlin). Date of Access: 2 January 2008. <<http://www.bmz.de/en/figures/GermanContribution/index.html>>

<sup>1068</sup> Facts and Figures: Germany's contribution. Federal Ministry for Economic Cooperation and Development (Berlin). Date of Access: 2 January 2008. <<http://www.bmz.de/en/figures/GermanContribution/index.html>>

<sup>1069</sup> Development policy more important than ever before, says Wieczorek-Zeul, Federal Ministry for Economic Cooperation and Development (Berlin) 11 November 2007. Date of Access: 2 January 2008. <[http://www.bmz.de/en/press/pm/2007/november/pm\\_20071128\\_136.html](http://www.bmz.de/en/press/pm/2007/november/pm_20071128_136.html)>

<sup>1070</sup> OECD Net Official Development Assistance in 2007, Organisation for Economic Cooperation and Development (Paris) 4 April 2008. Date of Access: 5 May 2008. <<http://www.oecd.org/dataoecd/27/55/40381862.pdf>>

9.8%. The only other G7 nation to realize a greater increase was Italy.<sup>1071</sup> It was not clear, however, what percentage of the increased ODA was destined for Africa.

Thus, German has been awarded a score of +1 for its gradual increases in ODA over the last year.

*Analyst: Surkhab Peerzada*

### **Italy: 0**

Italy has partially complied with its commitment to increase annual ODA levels. Despite a decrease in total assistance allocations, Italian bilateral ODA to sub-Saharan Africa increased by US\$200 million in 2007, with allocations to the region increasing from 38% to 52% of the total ODA budget.<sup>1072</sup>

The Italian Government has issued statements expressing its desire to increase its ratio of ODA/GNI to 0.33% in 2008.<sup>1073</sup> Nevertheless, Italy previously experienced a two-year delay in disbursements of allocations to the African and Asian Development Funds.<sup>1074</sup> Indeed, critics have argued that the target for 2008 is unlikely to be met.<sup>1075</sup> The projected ODA budget for 2008 is uncertain, and the potential of the 2008 budget to allocate enough resources to meet the 0.33% ODA/GNI target is unclear, jeopardizing Italy's ability to reach its 0.51% ODA/GNI target by 2010.

On 23-24 October 2007, Ambassador Aldo Mantovani, Deputy Permanent Representative of Italy to the United Nations, delivered a statement outlining the latest breakdown of Italian ODA. Ambassador Mantovani noted that over US\$250 million from a total US\$1 billion in ODA is to be channeled through UN agencies.<sup>1076</sup> Italy is set to contribute US\$600 million over several years to the International Finance Facility for Immunization and its annual contribution to the Global Fund to Fight AIDS, Tuberculosis and Malaria will amount to US\$180 million over the next three years.<sup>1077</sup>

According to data released 4 April 2008 by the Paris-based OECD, Italy disbursed gross ODA (i.e. including debt relief grants) of US\$3.929 billion in 2007.<sup>1078</sup> Italian aid for 2007 amounted to 0.19% GNI, a fall from 0.20% GNI in 2006<sup>1079</sup> and well below the promise of 0.51% by 2010 and 0.7% by 2015.<sup>1080</sup> Gross Italian aid levels fell by 3.6% from 2006, when US\$3.641 billion was disbursed.<sup>1081</sup> However, when debt relief grants are excluded from ODA, Italy is show to have made huge strides in the provision of

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<sup>1071</sup> OECD Net Official Development Assistance in 2007, Organisation for Economic Cooperation and Development (Paris) 4 April 2008. Date of Access: 5 May 2008. <<http://www.oecd.org/dataoecd/27/55/40381862.pdf>>

<sup>1072</sup> Documento di Programmazione Economico-Finanziaria, Ministero dell'Economie e delle Finanze (Rome) 28 June 2007. Date of Access: 25 January 2008.

<[http://www.governo.it/GovernoInforma/Dossier/finanziaria\\_2008/documenti/dpof\\_2008\\_2011.pdf](http://www.governo.it/GovernoInforma/Dossier/finanziaria_2008/documenti/dpof_2008_2011.pdf)>

<sup>1073</sup> Documento di Programmazione Economico-Finanziaria, Ministero dell'Economie e delle Finanze (Rome) 28 June 2007. Date of Access: 25 January 2008.

<[http://www.governo.it/GovernoInforma/Dossier/finanziaria\\_2008/documenti/dpof\\_2008\\_2011.pdf](http://www.governo.it/GovernoInforma/Dossier/finanziaria_2008/documenti/dpof_2008_2011.pdf)>

<sup>1074</sup> Documento di Programmazione Economico-Finanziaria, Ministero dell'Economie e delle Finanze (Rome) 28 June 2007. Date of Access: 25 January 2008.

<[http://www.governo.it/GovernoInforma/Dossier/finanziaria\\_2008/documenti/dpof\\_2008\\_2011.pdf](http://www.governo.it/GovernoInforma/Dossier/finanziaria_2008/documenti/dpof_2008_2011.pdf)>

<sup>1075</sup> Documento di Programmazione Economico-Finanziaria, Ministero dell'Economie e delle Finanze (Rome) 28 June 2007. Date of Access: 25 January 2008.

<[http://www.governo.it/GovernoInforma/Dossier/finanziaria\\_2008/documenti/dpof\\_2008\\_2011.pdf](http://www.governo.it/GovernoInforma/Dossier/finanziaria_2008/documenti/dpof_2008_2011.pdf)>

<sup>1076</sup> Statement by H.E. Ambassador Aldo Mantovani Deputy Permanent Representative, High-Level Dialogue on Financing for Development, Permanent Mission of Italy to the United Nations in New York (New York) 24 October 2007. Date of Access: 12 January 2008. <[http://www.italyun.esteri.it/italyun/docs/statemen/2007\\_10\\_24.html](http://www.italyun.esteri.it/italyun/docs/statemen/2007_10_24.html)>

<sup>1077</sup> Statement by H.E. Ambassador Aldo Mantovani Deputy Permanent Representative, High-Level Dialogue on Financing for Development, Permanent Mission of Italy to the United Nations in New York (New York) 24 October 2007. Date of Access: 12 January 2008. <[http://www.italyun.esteri.it/italyun/docs/statemen/2007\\_10\\_24.html](http://www.italyun.esteri.it/italyun/docs/statemen/2007_10_24.html)>

<sup>1078</sup> OECD Net Official Development Assistance in 2007, Organisation for Economic Cooperation and Development (Paris) 4 April 2008. Date of Access: 5 May 2008. <<http://www.oecd.org/dataoecd/27/55/40381862.pdf>>

<sup>1079</sup> OCSE: Pubblicati i Dati Sull'Aiuto allo Sviluppo del 2007, Osservatorio Interregionale Cooperazione Sviluppo (Rome) 12 April 2008. Date of Access: 5 May 2008. <<http://www.oics.it/news/news-list.asp?id=1191>>

<sup>1080</sup> Italy: New Government Asked to Deliver on Development, Europe External Policy Advisors (Brussels) 15 April 2008. Date of Access: 6 May 2008. <<http://www.eepa.be/wcm/content/view/644/137/>>

<sup>1081</sup> OECD Net Official Development Assistance in 2007, Organisation for Economic Cooperation and Development (Paris) 4 April 2008. Date of Access: 5 May 2008. <<http://www.oecd.org/dataoecd/27/55/40381862.pdf>>

development aid. Indeed, net ODA for 2007 was US\$3.359 billion, 46.7% greater than the same figure for 2006.<sup>1082</sup>

On 15 April 2008, Coordinator of the Sdebitarsi campaign for debt cancellation Raffaella Chiodo stated that, when discounting debt cancellation, “the resources allocated by Italy to official development aid have risen in real terms by 46.7% since 2007.”<sup>1083</sup> This rise places Italy as the second largest donor increase from 2006 to 2007, with aid to Africa almost tripling from 2006<sup>1084</sup> and aid to Sub-Saharan Africa up by 61%<sup>1085</sup>.

Prospects for 2008 are still positive due to late-2007 financial appropriations to be disbursed in 2008.<sup>1086</sup> 2008 Italian ODA could further increase thanks to extra-budgetary cycle allocations, as occurred in 2007, when allocations rose from €1.1 billion to €1.5 billion between January and June 2007 thanks to extraordinary allocations.<sup>1087</sup> If this positive trend continues, Italy could return to a trajectory leading to completion of the promise made at Gleneagles. Nevertheless, Italy’s failure to establish a clear and comprehensive plan for meeting its commitment on doubling ODA to Africa has resulted in a score of 0.

*Analyst: Adam Romanov*

### **Japan: 0**

Japan has partially with its commitment on ODA to Africa. Although Japanese assistance to Africa continues to grow, severe fiscal constraints have exposed Japan’s ODA allocations to near-constant revision by the Diet.

On 28 May 2008, Prime Minister Fukuda delivered the opening address of the Fourth Tokyo International Conference for African Development (TICAD IV). In his address, the Prime Minister stated that he “pledge[d] that by 2012 – five years from now – Japan will have doubled its ODA to Africa, increasing it gradually over these years to achieve this target.”<sup>1088</sup> The Prime Minister did not explain, however, how he and his government would achieve this goal, nor did he specify the benchmark for doubling.

On 31 August 2007, Japan's Foreign Ministry announced a future request for JPY517.3 billion (US\$4.46 billion) for ODA to deal specifically with climate change for the 2008 fiscal year, a 13.9% increase in funding from the 2007 budget allocation.<sup>1089</sup> Despite the Foreign Ministry’s request, on 20 December 2007 the Ministry of Finance submitted a budget blueprint to the Japanese Cabinet for the 2008 fiscal year proposing a decrease in ODA to JPY700.2 billion, a reduction of 4.0% from the 2007 budget, when total ODA was JPY729.3 billion.<sup>1090</sup> On 24 December 2007, the budget proposal was approved, rendering the upcoming fiscal period the ninth straight year of ODA reductions due to the Japanese government’s swelling public deficit.<sup>1091</sup>

<sup>1082</sup> OECD Net Official Development Assistance in 2007, Organisation for Economic Cooperation and Development (Paris) 4 April 2008. Date of Access: 5 May 2008. <<http://www.oecd.org/dataoecd/27/55/40381862.pdf>>

<sup>1083</sup> Italy: New Government Asked to Deliver on Development, Europe External Policy Advisors (Brussels) 15 April 2008. Date of Access: 6 May 2008. <<http://www.eepa.be/wcm/content/view/644/137/>>

<sup>1084</sup> Italian ODA 2007, Action Aid (Rome) 7 April 2008. Date of Access: 6 May 2008.

<<http://actionaiditaly.blogspot.com/2008/04/italian-oda-2007-slight-decrease-and.html>>.

<sup>1085</sup> G7 Aid Levels Fell 1% in 2007 Press Release, DATA 4 April 2008. Date of Access: 5 May 2008.

<[http://www.data.org/news/press\\_g7AidLevelsFell\\_040408.html](http://www.data.org/news/press_g7AidLevelsFell_040408.html)>

<sup>1086</sup> Italian ODA 2007, Action Aid Italy (Rome) 7 April 2008. Date of Access: 6 May 2008.

<<http://actionaiditaly.blogspot.com/2008/04/italian-oda-2007-slight-decrease-and.html>>

<sup>1087</sup> ODA 2008 Forecast, Action Aid (Rome) 6 February 2008. Date of Access: 6 May 2008.

<<http://actionaiditaly.blogspot.com/2008/02/oda-2008-forecast-still-at-029.html>>

<sup>1088</sup> Address by H.E. Mr. Yasuo Fukuda, Prime Minister of Japan at the Opening Session of the Fourth Tokyo International Conference on African Development (TICAD IV), Prime Minister of Japan and his Cabinet (Tokyo) 28 May 2008. Date of Access: 31 May 2008. <[http://www.kantei.go.jp/foreign/hukudaspeech/2008/05/28speech\\_e.html](http://www.kantei.go.jp/foreign/hukudaspeech/2008/05/28speech_e.html)>

<sup>1089</sup> Japan Struggles to Keep up Overseas Aid, Reuters (London) 31 August 2007. Date of Access: November 25.

<<http://www.reuters.com/article/latestCrisis/idUST42530>>

<sup>1090</sup> Highlights-Japan FY08/09 Draft Budget Totals Y83.06 trln, Reuters (London) 19 December 2007. Date of Access: 28 December 2007. <<http://www.reuters.com/article/bondsNews/idUST1699620071220>>

<sup>1091</sup> Japan to Cut ODA Budget 4.0%, Down for 9th Straight Year+, AOL LLC (New York) 23 December 2007. Date of Access: 28 December 2007. <<http://news.aol.com/story/ a/japan-to-cut-oda-budget-40percent-down/n20071223203609990009>>

The Japanese government further emphasized its willingness to “take the lead in helping developing nations fight global warming and facilitating international efforts to support African development” in a government report to the World Bank on 21 December 2007.<sup>1092</sup> On 26 December 2007, Minister for Foreign Affairs Masahiko Koumura announced that Japan will stress “the importance of assistance not only for development but also for human security,” in the agenda for the upcoming G8 Summit.<sup>1093</sup> The Minister also stated that Japan is considering “a new financing mechanism geared towards developing countries... utilizing not only ODA but also a number of other tools it possesses,” with a particular focus on technology, to enhance the adaptability of developing countries to risks posed by global warming.<sup>1094</sup> On 4 January 2008, Minister Koumura announced a new Japanese assistance package for African countries, amounting to US\$264.5 million, for humanitarian aid and peace building assistance.<sup>1095</sup>

On 16 April 2008, the Minister of Finance reported that Japanese ODA to Africa in 2007 reached US\$17.1 billion, more than twice the amount donated in 2003.<sup>1096</sup> Although Japan has decreased its ODA in recent years, its contribution to Africa increased to US\$2.5 billion in 2006, accounting for 34.2% of the total, according to a paper released by the Foreign Ministry.<sup>1097</sup>

While Japan has achieved its goal made at the Asian-African summit in 2005, it is not on track to meet its stated commitment to increase aid by 2010 according to an OECD DAC Report on 2007 ODA figures, released on 4 April 2008.<sup>1098</sup> The OECD report further detailed that the overall increase in ODA needed to reach the Heiligendamm Summit goal now looks difficult to achieve, “given the drop of 24 percent in 2007, excluding debt relief, and its [Japan’s] 2007 ODA/GNI ratio (0.17%) is the lowest since 1964.”<sup>1099</sup> The fall in real terms, compared to last year, was 30.1% and it was partially due to “a decrease in debt relief operations, which were exceptionally high in 2005 and 2006, and to a decrease in contributions to international financial institutions.”<sup>1100</sup> Japan was previously one of the top ODA donors in 2007 but has now fallen to fifth place,<sup>1101</sup> with the OECD pointing out that an “unprecedented increase” is now needed to meet Japan’s 2010 targets.<sup>1102</sup>

Japan may continue to face challenges for increasing its ODA budget in the future.<sup>1103</sup> Its projected ODA disbursements are currently in decline as the government attempts to lead the country towards fiscal

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<sup>1092</sup> Japan To Focus Foreign Aid On African Development, Climate Change, The World Bank Group (Washington, D.C.) 21 December 2007. Date of Access: 28 December. <<http://web.worldbank.org/WBSITE/EXTERNAL/NEWS/0,,date:2007-12-21~menuPK:34461~pagePK:34392~piPK:64256810~theSitePK:4607,00.html>>

<sup>1093</sup> Address by Mr. Masahiko Koumura, Minister for Foreign Affairs of Japan at the 61st Meeting of the Nippon Keidanren Board of Councilors, Ministry of Foreign Affairs (Tokyo) 26 December 2007. Date of Access: 28 December 2007. <<http://www.mofa.go.jp/announce/fm/koumura/address0712.html>>

<sup>1094</sup> Address by Mr. Masahiko Koumura, Minister for Foreign Affairs of Japan at the 61st Meeting of the Nippon Keidanren Board of Councilors, Ministry of Foreign Affairs (Tokyo) 26 December 2007. Date of Access: 28 December 2007. <<http://www.mofa.go.jp/announce/fm/koumura/address0712.html>>

<sup>1095</sup> Speech by H.E. Mr. Masahiko Koumura, Minister for Foreign Affairs of Japan "Japan and Tanzania: Partners towards a Vibrant Africa," Ministry of Foreign Affairs (Tokyo) 4 January 2008. Date of Access: 5 January 2008. <<http://www.mofa.go.jp/region/africa/tanzania/speech0801.html>>

<sup>1096</sup> "ODA to Africa: the goal has been achieved- The Finance Ministry reports", Jiji Press Ltd (Tokyo) 16 April 2008. Date of Access: 17 April 2008. <[http://www.jiji.com/jc/c?q=pol\\_30&k=2008041600884](http://www.jiji.com/jc/c?q=pol_30&k=2008041600884)>

<sup>1097</sup> "TICAD a chance to show Japanese care about Africa", Yomiuri Shinbun (Osaka) 29 April 2008. Date of Access: 1 May 2008. <<http://www.yomiuri.co.jp/dy/national/20080429TDY03101.htm>>

<sup>1098</sup> "OECD Development Assistance Committee Figures on 2007 ODA." Address by Eckhard Deutscher at OECD Development Assistance Committee Press Conference, Organisation for Economic Cooperation and Development (Paris) 4 April 2008. Date of Access: 1 May 2008. <[http://www.oecd.org/document/37/0,3343,en\\_2649\\_33721\\_40385189\\_1\\_1\\_1\\_1,00.html](http://www.oecd.org/document/37/0,3343,en_2649_33721_40385189_1_1_1_1,00.html)>

<sup>1099</sup> "OECD Development Assistance Committee Figures on 2007 ODA." Address by Eckhard Deutscher at OECD Development Assistance Committee Press Conference, Organisation for Economic Cooperation and Development (Paris) 4 April 2008. Date of Access: 1 May 2008. <[http://www.oecd.org/document/37/0,3343,en\\_2649\\_33721\\_40385189\\_1\\_1\\_1\\_1,00.html](http://www.oecd.org/document/37/0,3343,en_2649_33721_40385189_1_1_1_1,00.html)>

<sup>1100</sup> "Debt Relief is down: Other ODA rises slightly", Organization for Economic Cooperation and Development (Paris) 4 April 2008. Date of Access: 1 May 2008. <[http://www.oecd.org/document/8/0,3343,en\\_2649\\_33721\\_40381960\\_1\\_1\\_1\\_1,00.html](http://www.oecd.org/document/8/0,3343,en_2649_33721_40381960_1_1_1_1,00.html)>

<sup>1101</sup> "Debt Relief is down: Other ODA rises slightly", Organization for Economic Cooperation and Development (Paris) 4 April 2008. Date of Access: 1 May 2008. <[http://www.oecd.org/document/8/0,3343,en\\_2649\\_33721\\_40381960\\_1\\_1\\_1\\_1,00.html](http://www.oecd.org/document/8/0,3343,en_2649_33721_40381960_1_1_1_1,00.html)>

<sup>1102</sup> "Debt Relief is down: Other ODA rises slightly", Organization for Economic Cooperation and Development (Paris) 4 April 2008. Date of Access: 1 May 2008. <[http://www.oecd.org/document/8/0,3343,en\\_2649\\_33721\\_40381960\\_1\\_1\\_1\\_1,00.html](http://www.oecd.org/document/8/0,3343,en_2649_33721_40381960_1_1_1_1,00.html)>

<sup>1103</sup> "Japan eyes doubling aid to Africa in five years", The Japan Times (Tokyo) 7 April 2008. Date of Access: 8 April 2008. <<http://search.japantimes.co.jp/rss/nn20080407a2.html>>



reconstruction.<sup>1104</sup> The budget for the 2008 fiscal year - which begins April 2008 – is approximately US\$6.86 billion, 4% lower than in the previous fiscal year, “marking the ninth consecutive yearly decline”.<sup>1105</sup> Despite declines in funding provisions however, on 25 April 2008 Japan announced that it would provide roughly US\$100 million worth of food aid through the UN World Food Programme and immediately disburse US\$50 million of the food aid to Africa in May 2008 and in following months.<sup>1106</sup>

The 2008 G8 Summit is expected to stress the importance of development in Africa. As Japan is the host country, the Prime Minister has assured the international community that one of major agenda items for the G8 Summit is that of development and Africa.<sup>1107</sup>

Thus, Japan has been awarded a score of 0 for its commitment to increase ODA to Africa, despite the decreases in its overall assistance budget.

*Analysts: Ayami Hayashi and Gleb Zhigailo*

### **Russia: +1**

Russia has fully complied with its commitment on ODA to Africa.

The Russian government announced that it plans to scale up its ODA allocations from US\$215 million in 2006 (US\$50 million in 2003) to US\$400-500 million per year,<sup>1108</sup> with infectious disease control as one of the top priorities of the ODA expansion program.

In April 2008, Russia increased its investment provisions for Africa. Russia’s Ambassador to Ethiopia announced that the Russian government had released US\$500 million in assistance for that country. Speaking at the first session of the joint annual meeting of the African Union (AU) and United Nations Economic Commission for Africa (ECA)(UNECA), the Ambassador added that Russia was firmly attached to the goals and principles of a new partnership with Africa, stressing that “[w]e are sure that the achievement of targets indicated in ECA Strategies Frameworks for 2010-2011 will contribute significantly to the economic growth and prosperity of the entire African region, and will create necessary conditions for valuable integration of this region into international economic activity.”<sup>1109</sup>

In October 2007, the Government of the Russian Federation signed an agreement with the World Bank Group and the World Health Organization (WHO), according to which it will assign US\$20 million for fighting malaria and training personnel in Mozambique and Zambia.<sup>1110</sup>

Thus, Russia has been awarded a score of +1 for its increase in annual ODA levels.

*Analyst: Tatiana Lanshina*

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<sup>1104</sup> Japan's Official Development Assistance White Paper 2007: Japan's International Cooperation (from Part 1: Chapter1\_section2), Ministry of Foreign Affairs of Japan (Tokyo). Date of Access: 1 May 2008.

<<http://www.mofa.go.jp/policy/oda/white/2007/ODA2007/html/honpen/index.htm>>

<sup>1105</sup> “Japan eyes doubling aid to Africa in five years”, The Japan Times (Tokyo) 7 April 2008. Date of Access: 8 April 2008.

<<http://search.japantimes.co.jp/rss/nn20080407a2.html>>

<sup>1106</sup> Address by Mr. Koji Tsuruoka, Ambassador of Japan, Ministry of Foreign Affairs of Japan (Tokyo) 25 April 2008. Date of Access: 1 May 2008. <[http://www.mofa.go.jp/announce/others\\_press/2008/4/0425.html](http://www.mofa.go.jp/announce/others_press/2008/4/0425.html)>

<sup>1107</sup> Speech by H.E. Mr. Yasuo Fukuda, Prime Minister of Japan at the Annual Meeting of the World Economic Forum, Ministry of Foreign Affairs of Japan (Tokyo) 26 January 2008. Date of Access: 29 January 2008.

<<http://www.mofa.go.jp/policy/economy/wef/2008/address-s.html>>

<sup>1108</sup> IMF and World Bank are calling on donor countries to increase the amount of aid, RIA Novosti (Moscow) 22 October 2007. Date of Access: 24 January 2008. <<http://www.rian.ru/economy/20071022/84904829.html>>

<sup>1109</sup> Africa: Russia steps into China’s shoes 7 April 2008, AfricaNews (Haarlem) 7 April 2008. Date of Access: 15 April 2008 <[http://www.africanews.com/site/list\\_messages/17278](http://www.africanews.com/site/list_messages/17278)>

<sup>1110</sup> Russia Contributes US\$20 Million to Malaria Control in Africa, MedNovosti (Moscow) 22 October 2007. Date of Access: 6 December 2007. <<http://www.medportal.ru/mednovosti/news/2007/10/22/tuberculosis/>>

## United Kingdom: +1

The United Kingdom has fully complied with its commitment to double ODA to Africa by 2010. The UK has made significant progress towards its goal to reach an ODA/GNI ratio of 0.7% by 2013<sup>1111</sup>, and has made aid to sub-Saharan Africa and South-East Asia among the top priorities of its international development policy.<sup>1112</sup>

On 9 October 2007, the Department for International Development (DFID) released a 2007 Spending Review confirming its commitment to doubling aid to Africa by 2010.<sup>1113</sup> In the report, the Department noted that “total UK ODA will rise to over GBP9.1 billion by 2010/11, representing 0.56% of Gross National Income (GNI), in line with the European Union’s collective commitment, keeping us on track to reach our commitment of 0.7% GNI by 2013.”<sup>1114</sup> The report also stipulates a goal to “more than double total multilateral and bilateral aid to Africa between 2004 and 2010 as pledged at Gleneagles.”<sup>1115</sup>

The Organization for Economic Development (OECD)’s Development Assistance Committee (DAC)’s report, released on 4 April 2008, outlined the United Kingdom’s progression towards doubling aid to Africa. The report revealed that “ODA levels for 2007 fell 2% excluding debt relief, with aid to sub-Saharan Africa up only 1%. This is a disappointing but expected result for 2007 and has to be balanced against Britain’s clear three year budget commitment which will see aid levels rise in line with promises to increase aid to 0.7% of GNI by 2013.”<sup>1116</sup>

On 4 April 2008, The United Kingdom Department for International Development released a statement that “The UK’s Official Development Assistance spending is set to exceed GBP9 billion by 2010, representing 0.56% of Gross National Income (GNI), a rise of more than GBP4 billion over the next three years.”<sup>1117</sup> International Development Secretary Douglas Alexander commented on the DAC Report figures, saying that “[t]he UK is keeping its promises to the world’s poor, helping millions of people to escape poverty, children to go to school and preventing avoidable disease. Thanks to the CSR settlement, DFID now has the largest development budget in the UK’s history.”<sup>1118</sup>

Thus, the United Kingdom has been awarded a score of +1 for its progress towards the goal of doubling ODA to Africa.

*Analyst: Katie Batrie*

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<sup>1111</sup> Global Poverty and the G8 Summit, 10 Downing Street (London) 26 June 2007. Date of Access: 4 January 2008.  
< <http://www.pm.gov.uk/output/Page12104.asp>>

<sup>1112</sup> Global Poverty and the G8 Summit, 10 Downing Street (London) 26 June 2007. Date of Access: 4 January 2008.  
< <http://www.pm.gov.uk/output/Page12104.asp>>

<sup>1113</sup> 2007 Pre-Budget Report and Comprehensive Spending Review, Department for International Development (London) 9 October 2007. Date of Access: 10 January 2008.  
< <http://www.dfid.gov.uk/news/files/pressreleases/csr07.asp>>

<sup>1114</sup> 2007 Pre-Budget Report and Comprehensive Spending Review, Department for International Development (London) 9 October 2007. Date of Access: 10 January 2008.  
< <http://www.dfid.gov.uk/news/files/pressreleases/csr07.asp>>

<sup>1115</sup> 2007 Pre-Budget Report and Comprehensive Spending Review, Department for International Development (London) 9 October 2007. Date of Access: 10 January 2008.  
< <http://www.dfid.gov.uk/news/files/pressreleases/csr07.asp>>

<sup>1116</sup> G7 Aid Levels Fell 1% in 2007, DATA 4 April 2008. Date of Access: 4 May 2008.  
< [http://www.data.org/news/press\\_g7AidLevelsFell\\_040408.html](http://www.data.org/news/press_g7AidLevelsFell_040408.html)>

<sup>1117</sup> UK keeps aid promises to the world’s poor, British Embassy in Berlin (Berlin) 4 April 2008. Date of Access: 7 May 2008.  
< <http://www.britischebotschaft.de/en/news/items/080404a.htm>>

<sup>1118</sup> UK keeps aid promises to the world’s poor, British Embassy in Berlin (Berlin) 4 April 2008. Date of Access: 7 May 2008.  
< <http://www.britischebotschaft.de/en/news/items/080404a.htm>>

## United States: +1

The United States has fully complied with its Official Development Assistance (ODA) commitment. The US remains the largest single-country provider of Official Development Assistance (ODA) in absolute monetary value.<sup>1119</sup>

In the *2009 President's International Affairs Budget*, US\$2.1 billion is to be allocated to address issues within the African continent as part of the President's commitment of doubling aid to Africa by 2010.<sup>1120</sup> State Department and USAID programs in Africa will use these funds to address non-HIV/AIDS health, economic growth and democratic governance needs in Sudan, Liberia, Zimbabwe and Somalia.<sup>1121</sup>

US ODA for sub-Saharan Africa (SSA) will be doubled to US\$8.7 billion between 2004 and 2010, according to the *2009 Congressional Budget Justification for Foreign Operations*.<sup>1122</sup> The 2009 Presidential Budget also seeks a 29% increase to economic growth assistance for Africa, equivalent to an additional allocation of US\$628 million. During his visit to Africa in February 2008, US President George W. Bush signed the *Millennium Challenge Compact* with Tanzanian President Jakaya Kikwete,<sup>1123</sup> the *Bilateral Investment Treaty* with Rwandan President Paul Kagame,<sup>1124</sup> and strengthened USAID-West Africa relations by visiting recipients of US ODA,<sup>1125</sup> all of which bolstered the FY2009 ODA State Department as well as USAID programs. For the year 2007, the overall ODA for USA fell to 0.16% of GNI.<sup>1126</sup>

The *2009 Regional Overview for Africa* notes that the absolute monetary volume of requested ODA to Africa has increased from US\$5 194 780 for FY2008 to US\$5 297 732 for FY2009.<sup>1127</sup> Foreign military as well as food aid has seen an increase, whereas economic development assistance decreased from US\$684 656 in FY2008 to US\$651 020 in FY2009.<sup>1128</sup> Additionally, there was a drastic reduction in funds allotted to 'child survival and health'.<sup>1129</sup> This shift is in accordance with the United States' official approach outlined in the first paragraph one of the *2009 Report*, which calls for an increase in ODA for security and governance programs.<sup>1130</sup>

On 1 May 2008, US President George W. Bush requested that Congress approve an emergency US\$770 million allocation for food aid in response to rapidly rising food prices. The emergency allocation will add to the US\$200 million the US has already pledged in emergency food aid for 2008.<sup>1131</sup> President Bush also called on Congress to allow the Department of Agriculture to purchase at least 25% of the food aid from

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<sup>1119</sup> Debt Relief is down: Other ODA rises slightly, Organisation for Economic Cooperation and Development (Paris). 4 April 2008. Date of Access: 2 May 2008.

<[http://www.oecd.org/document/8/0,3343,en\\_2649\\_33721\\_40381960\\_1\\_1\\_1\\_1,00.html](http://www.oecd.org/document/8/0,3343,en_2649_33721_40381960_1_1_1_1,00.html)>

<sup>1120</sup> Fact Sheet: International Affairs FY 2009 Budget, U.S. Department of State (Washington D.C.) 4 April 2008. Date of Access: 2 May 2008. <<http://www.state.gov/f/releases/factsheets/2008/99981.htm>>

<sup>1121</sup> Fact Sheet: International Affairs FY 2009 Budget, U.S. Department of State (Washington D.C.) 4 April 2008. Date of Access: 2 May 2008. <<http://www.state.gov/f/releases/factsheets/2008/99981.htm>>

<sup>1122</sup> Joint Highlights of Performance, Budget, and Financial Information Fiscal Year 2007, United States Department of State and United States Agency of International Development (Washington D.C.) 1 February 2008. Date of Access: 2 May 2008. <<http://www.state.gov/documents/organization/100020.pdf>>

<sup>1123</sup> Slide 16 of the Africa Slideshow, The White House (Washington D.C.) February 2008. Date of Access: 2 May 2008. <<http://www.whitehouse.gov/slideshow/africaslides.html>>

<sup>1124</sup> Slide 49 of the Africa Slideshow, The White House (Washington D.C.) February 2008. Date of Access: 2 May 2008. <<http://www.whitehouse.gov/slideshow/africaslides.html>>

<sup>1125</sup> Slide 67 of the Africa Slideshow, The White House (Washington D.C.) February 2008. Date of Access: 2 May 2008. <<http://www.whitehouse.gov/slideshow/africaslides.html>>

<sup>1126</sup> Debt Relief is down: Other ODA rises slightly, Organisation for Economic Cooperation and Development (Paris). 4 April 2008. Date of Access: 2 May 2008.

<[http://www.oecd.org/document/8/0,3343,en\\_2649\\_33721\\_40381960\\_1\\_1\\_1\\_1,00.html](http://www.oecd.org/document/8/0,3343,en_2649_33721_40381960_1_1_1_1,00.html)>

<sup>1127</sup> Table "Request by Account by Fiscal Year" of the Africa Regional Overview, U.S. Department of State (Washington D.C.). Date of Access: 2 May 2008. <<http://www.state.gov/documents/organization/101438.pdf>>

<sup>1128</sup> Table "Request by Account by Fiscal Year" of the Africa Regional Overview, U.S. Department of State (Washington D.C.). Date of Access: 2 May 2008. <<http://www.state.gov/documents/organization/101438.pdf>>

<sup>1129</sup> Table "Request by Account by Fiscal Year" of the Africa Regional Overview, U.S. Department of State (Washington D.C.). Date of Access: 2 May 2008. <<http://www.state.gov/documents/organization/101438.pdf>>

<sup>1130</sup> Table "Request by Objective by Account, FY 2009" of the Africa Regional Overview, U.S. Department of State (Washington D.C.). Date of Access: 2 May 2008. <<http://www.state.gov/documents/organization/101438.pdf>>

<sup>1131</sup> President Bush Discusses Food Aid, the White House (Washington D.C.) 1 May 2008. Date of Access: 31 May 2008. <<http://www.whitehouse.gov/news/releases/2008/05/20080501-5.html>>

farmers in regions most affected by the food crisis. In the same press release, the President noted that, in April 2008, the Department of Agriculture made US\$150 million worth of food aid available to those individuals in the developing world who depend on the Special Supplemental Nutrition Program for Women, Infants and Children (WIC). This additional funding is an 18.6% increase on the funding made available through WIC in 2007.<sup>1132</sup>

Thus, the United States has been awarded a score of +1 for its efforts to increase ODA to Africa.

*Analyst: Surkhab Peerzada*

## **European Union: 0**

The European Union (EU) has partially complied with its commitment on doubling ODA to Africa.

According to data gathered by the Development Assistance Committee (DAC) of the Organisation for Economic Cooperation and Development (OECD), EU ODA fell from 0.41% of GNI in 2006 to 0.38% in 2007.<sup>1133</sup> In real terms, aid fell by 5.8% year-on-year to US\$62.1 billion, representing 0.40% of the combined GNI of all 27 members of the EU.<sup>1134</sup> This is far from the target figure of 0.7% of GNI, which 15 of the European Union's 27 governments pledged to reach by 2015.<sup>1135</sup> The decrease is due principally to high levels of debt relief in 2005 and 2006.<sup>1136</sup> Louis Michel, Commissioner responsible for Development and Humanitarian Aid, said that 2007 was a "serious failure," and European Commission President José Manuel Barroso has described the decline as "dangerous."<sup>1137</sup> When debt relief figures are excluded, however, EU ODA actually rose by 3% (in real terms) in 2007.<sup>1138</sup> It was not clear, however, what percentage of this increase was directed to Africa.

Despite its declining gross value of aid, the EU is still the largest overall donor in the world and provides significant support for Africa. Approximately 90% of the increase in aid to Africa comes from the EU.<sup>1139</sup> The budget of the 9th European Development Fund (EDF) was €228 million over five years and that of the 10th EDF has been increased to €311 million over the period 2008-2013.<sup>1140</sup>

During the second EU-Africa Summit in Lisbon on 7-9 December 2007, the EU adopted a new partnership agenda for development in Africa. Entitled the *Joint Strategy and Action Plan*, it is based upon a "consensus on values, common interests and common strategic objectives."<sup>1141</sup> At the Summit, the

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<sup>1132</sup> President Bush Discusses Food Aid, the White House (Washington D.C.) 1 May 2008. Date of Access: 31 May 2008. <<http://www.whitehouse.gov/news/releases/2008/05/20080501-5.html>>

<sup>1133</sup> Debt Relief is down: Other ODA rises slightly, Organisation for Economic Cooperation and Development (Paris). 4 April 2008. Date of Access: 2 May 2008.

<[http://www.oecd.org/document/8/0,3343,en\\_2649\\_33721\\_40381960\\_1\\_1\\_1\\_1,00.html](http://www.oecd.org/document/8/0,3343,en_2649_33721_40381960_1_1_1_1,00.html)>

<sup>1134</sup> Debt Relief is down: Other ODA rises slightly, Organisation for Economic Cooperation and Development (Paris). 4 April 2008. Date of Access: 2 May 2008.

<[http://www.oecd.org/document/8/0,3343,en\\_2649\\_33721\\_40381960\\_1\\_1\\_1\\_1,00.html](http://www.oecd.org/document/8/0,3343,en_2649_33721_40381960_1_1_1_1,00.html)>

<sup>1135</sup> Development in danger, Guardian News and Media Limited (Manchester) 4 April 2008. Date of Access: 8 April 2008.

<[http://commentisfree.guardian.co.uk/louis\\_michel/2008/04/development\\_in\\_danger.html](http://commentisfree.guardian.co.uk/louis_michel/2008/04/development_in_danger.html)>

<sup>1136</sup> Commission urges Member States to raise development aid, European Commission (Brussels) 4 April 2008. Date of Access: 8 April 2008.

<<http://europa.eu/rapid/pressReleasesAction.do?reference=IP/08/535&format=HTML&aged=0&language=EN&quiLangua>

[ge=en](http://commentisfree.guardian.co.uk/louis_michel/2008/04/development_in_danger.html)>

<sup>1137</sup> Development in danger, Guardian News and Media Limited (Manchester) 4 April 2008. Date of Access: 8 April 2008.

<[http://commentisfree.guardian.co.uk/louis\\_michel/2008/04/development\\_in\\_danger.html](http://commentisfree.guardian.co.uk/louis_michel/2008/04/development_in_danger.html)>

<sup>1138</sup> Debt Relief is down: Other ODA rises slightly, Organisation for Economic Cooperation and Development (Paris). 4 April 2008. Date of Access: 2 May 2008.

<[http://www.oecd.org/document/8/0,3343,en\\_2649\\_33721\\_40381960\\_1\\_1\\_1\\_1,00.html](http://www.oecd.org/document/8/0,3343,en_2649_33721_40381960_1_1_1_1,00.html)>

<sup>1139</sup> Commission urges Member States to raise development aid, European Commission (Brussels) 4 April 2008. Date of Access: 8 April 2008.

<<http://europa.eu/rapid/pressReleasesAction.do?reference=IP/08/74&format=HTML&aged=0&language=EN&quiLangua>

[ge=en](http://commentisfree.guardian.co.uk/louis_michel/2008/04/development_in_danger.html)>

<sup>1140</sup> €10 million for stabilisation announced by Commissioner Louis Michel on a visit to Chad, European Commission (Brussels) 22 January 2008. Date of Access: 24 January 2008.

<<http://europa.eu/rapid/pressReleasesAction.do?reference=IP/08/74&format=HTML&aged=0&language=EN&quiLangua>

[ge=en](http://commentisfree.guardian.co.uk/louis_michel/2008/04/development_in_danger.html)>

<sup>1141</sup> €8 billion: a Great Step Forward for Development and Ambitious Partnerships for 31 States in sub-Saharan Africa and the Commission, European Commission (Brussels) 9 December 2007. Date of Access 23 December 2007.

Commission further agreed to country strategy papers of the 10th European Development Fund (EDF) with 31 countries of sub-Saharan Africa, pledging €8 billion to cover the period 2008-2013.<sup>1142</sup>

The greater part of European aid takes the form of humanitarian and food security aid. The European Commission has earmarked €369.6 million for humanitarian aid for 2008, with a special on Africa.<sup>1143</sup> In response to rising food prices, on 4 March 2008 the European Commission announced that it would allocate €160 million (US\$243 million) in aid to help the most vulnerable people living in Africa, Asia, the Caucasus, and the Middle East. The aid package was the largest ever launched by the Commission.<sup>1144</sup> Commissioner Michel expressed concern over the rising cost of food, as it has the potential to cause humanitarian disaster. He also called for the immediate disbursement of food aid.<sup>1145</sup> On 22 April 2008, the Commission announced plans to release further €117.25 million in food assistance. In 2007, the Commission contributed more than €150 million to the World Food Programme (WFP), equivalent to almost 70% of the Commission's overall food aid budget.<sup>1146</sup> On 7 May 2008, at a donors' conference in Oslo, a series of donor the EU pledged US\$435 million (€300 million) in aid to Sudan over the next four years.<sup>1147</sup>

After the release of the OECD DAC Report on 4 April 2008, European Commission President Barroso noted with strong concern the trends of development aid and encouraged all EU Member States to increase the volume and the effectiveness of their aid.<sup>1148</sup> Olivier Bustin, from the organization Debt AIDS Trade Africa (DATA), pointed out that such pledges often lack clear timetables or plans for implementation.<sup>1149</sup> The EU recognizes the importance of new aid plans and also suggested each Member State to have a multi-annual plan, indicating the exact increases planned for each year.<sup>1150</sup>

Thus, the EU has been awarded a score of 0 for its sustained levels of ODA, excluding measures of debt-relief, and its efforts to increase ODA to Africa by 2010.

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<<http://europa.eu/rapid/pressReleasesAction.do?reference=IP/07/1880&format=HTML&aged=0&language=EN&guiLanguage=en>>

<sup>1142</sup> €8 billion: a Great Step Forward for Development and Ambitious Partnerships for 31 States in sub-Saharan Africa and the Commission, European Commission (Brussels) 9 December 2007. Date of Access 23 December 2007.

<<http://europa.eu/rapid/pressReleasesAction.do?reference=IP/07/1880&format=HTML&aged=0&language=EN&guiLanguage=en>>

<sup>1143</sup> From Afghanistan to Uganda: Commission earmarks nearly €370 million in aid to humanitarian hotspots around the globe for 2008, European Commission (Brussels) 29 December 2007. Date of Access: 22 January 2008.

<<http://europa.eu/rapid/pressReleasesAction.do?reference=IP/08/7&format=HTML&aged=0&language=EN&guiLanguage=en>>

<sup>1144</sup> Food aid: Commission allocates €160 million to help alleviate world hunger, European Commission (Brussels) 4 March 2008. Date of Access: 5 March 2008.

<<http://europa.eu/rapid/pressReleasesAction.do?reference=IP/08/369&format=HTML&aged=0&language=EN&guiLanguage=en>>

<sup>1145</sup> Commissioner Louis Michel and incoming Chairperson of the African Union Commission Jean Ping express their concern at rising food prices, European Commission (Brussels) 8 March 2008. Date of Access: 8 March 2008.

<<http://europa.eu/rapid/pressReleasesAction.do?reference=IP/08/546&format=HTML&aged=0&language=EN&guiLanguage=en>>

<sup>1146</sup> Commissioner Louis Michel announces €117.25 million food aid boost, European Commission (Brussels) 22 April 2008. Date of Access: 24 April 2008.

<<http://europa.eu/rapid/pressReleasesAction.do?reference=IP/08/627&format=HTML&aged=0&language=EN&guiLanguage=en>>

<sup>1147</sup> World Bank official: Donors pledge US\$4.8B in aid to Sudan at Oslo conference, International Herald Tribune (Paris) 7 May 2008. Date of Access: 8 May 2008. <<http://www.iht.com/articles/ap/2008/05/07/europe/EU-GEN-Norway-Sudan.php>>

<sup>1148</sup> Commission: EU must stand by its promises and deliver on development aid if we are to meet the Millennium Development Goals, European Commission (Brussels) 9 April 2008. Date of Access: 24 April 2008.

<<http://europa.eu/rapid/pressReleasesAction.do?reference=IP/08/548&format=HTML&aged=0&language=EN&guiLanguage=en>>

<sup>1149</sup> Development in danger, Guardian News and Media Limited (Manchester) 4 April 2008. Date of Access: 8 April 2008.

<[http://commentisfree.guardian.co.uk/louis\\_michel/2008/04/development\\_in\\_danger.html](http://commentisfree.guardian.co.uk/louis_michel/2008/04/development_in_danger.html)>

<sup>1150</sup> Commission: EU must stand by its promises and deliver on development aid if we are to meet the Millennium Development Goals, European Commission (Brussels) 9 April 2008. Date of Access: 24 April 2008.

<<http://europa.eu/rapid/pressReleasesAction.do?reference=IP/08/548&format=HTML&aged=0&language=EN&guiLanguage=en>>